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8 **UNITED STATES DISTRICT COURT**  
9 **SOUTHERN DISTRICT OF CALIFORNIA**

10 THE ESTATE OF PAUL SILVA by  
11 and through its successors-in-  
12 interest LESLIE ALLEN and  
13 MANUEL SILVA, MANUEL  
14 SILVA, and LESLIE ALLEN,

15 Plaintiffs,

16 v.

17 CITY OF SAN DIEGO; SHELLEY  
18 ZIMMERMAN in her individual  
19 capacity; ANDREW MURROW;  
20 THOMAS DERISIO; LOUIS  
21 MAGGI; COUNTY OF SAN  
22 DIEGO; WILLIAM GORE, in his  
23 individual capacity; BARBARA  
24 LEE, in her individual capacity;  
25 ALFRED JOSHUA, in his  
26 individual capacity; ANTHONY  
27 ADRANEDA; KERI CAVALLO;  
28 MARK O'BRIEN; LAURA  
COYNE; MICHAEL LAWSON;  
JOHN DOUTHITT; JULIO  
RODRIGUEZ; CHARLES  
DELACRUZ; DIEGO LOPEZ;  
AARON VRABEL; JORGE

CASE NO. 18-cv-02282-L-MSB

**FIRST AMENDED COMPLAINT**

- (1) **Arrest without Probable Cause (42 U.S.C. §1983)**
- (2) **Violation of Due Process (42 U.S.C. §1983)**
- (3) **Deliberate Indifference to Serious Medical Needs (42 U.S.C. §1983)**
- (4) **Excessive Force and Failure to Intercede (42 U.S.C. §1983)**
- (5) **Wrongful Death (42 U.S.C. §1983)**
- (6) **Right of Association (42 U.S.C. §1983)**
- (7) **Failure to Properly Train (42 U.S.C. §1983)**
- (8) **Failure to Properly Supervise and Discipline (42 U.S.C. §1983)**
- (9) **Failure to Properly Investigate (42 U.S.C. §1983)**
- (10) **Monell – Failure to Train (42 U.S.C. §1983)**
- (11) **Monell – Unconstitutional Policy, Custom, or Practice (42 U.S.C. §1983)**
- (12) **Wrongful Death (CCP §377.60)**
- (13) **Negligence**
- (14) **Violation of Cal. Civ. Code §51 (Unruh Act)**
- (15) **Violation of Cal. Civ. Code §52.1 (Bane Act)**

1 ENCISO; TANNER SHERMAN;  
2 CHRISTOPHER SIMMS; RYAN  
3 SEABORN; HARVEY SEELEY;  
4 CESAR CEBALLOS; SGT.  
5 NAVARRO; TRI-CITY MEDICAL  
6 CENTER; COAST HOSPITALIST  
7 MEDICAL ASSOCIATES, INC.;  
8 COAST CORRECTIONAL  
9 MEDICAL GROUP; and DOES 24-  
10 100

Defendants.

**(16) Violation of 42 U.S.C. §12101 et seq.  
(ADA)**  
**(17) Violation of 29 U.S.C. §794(a)  
(Rehabilitation Act)**

**JURY TRIAL DEMANDED**

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**Table of Contents**

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
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18  
19  
20  
21  
22  
23  
24  
25  
26  
27  
28

- I. INTRODUCTION .....1
- II. JURISDICTION AND PARTIES .....6
- III. FACTS.....11
  - A. Despite Reports that Paul Silva Suffered from Schizophrenia and Required Hospitalization, SDPD Officers Arrest Paul for Being Under the Influence. 11
  - B. Although SDPD Officers and Medical Staff at Central Jail Recognized Paul Suffered from Schizophrenia, Paul was Given No Treatment. ....14
  - C. Paul Begins to Severely Decompensate as He Is Ignored and Neglected For 36 Hours in Temporary Holding Cells. ....16
    - i. Paul Silva is housed in a cold temporary holding cell with no bed, no blanket, and no clean clothes. ....16
    - ii. Deputies ignore Paul as he shows signs of psychiatric distress and schizophrenic decompensation. ....17
  - D. After 32 Hours of Confinement in Temporary Holding Cells Without Food, Sleep, or Psychiatric Care, Paul Stops Communicating and Acts Bizarre and Erratic.....20
    - i. Jail deputies escalate the use of force against Paul, who is uncommunicative and acting bizarre.....20
    - ii. Nurse practitioner Keri Cavallo recognizes that Paul Silva may be suffering from psychosis but provides no medical aid to Paul Silva. ....21
    - iii. The Sheriff Department’s Tactical Team uses extreme force on Paul Silva as he pleads for help.....23
- IV. *MONELL* ALLEGATIONS.....27

1 A. The San Diego County Sheriff Department’s Pattern and Practice of Killing  
 2 Inmates by Denying Medical Care to Those Inmates Who Are Known to  
 3 Suffer from Serious Medical Needs.....27  
 4 B. The Sheriff’s Department’s Pattern and Practice of Harming Inmates by  
 5 Failing to Conduct Proper Cell Checks .....32  
 6 C. The Sheriff’s Department’s Pattern and Practice of Harming Inmates by  
 7 Failing to Investigate, Supervise, and Discipline Staff for Misconduct. ....33  
 8 D. The Sheriff’s Department’s Pattern and Practice of Harming Individuals by  
 9 Failing to Investigate, Supervise, and Discipline Sheriff’s Deputies for Use of  
 10 Excessive Force.....36  
 11 E. The County’s Failure to Adequately Fund CLERB and Services That Monitor  
 12 and Assist Mentally Ill Inmates. ....40  
 13 V. FIRST CAUSE OF ACTION.....41  
 14 VI. SECOND CAUSE OF ACTION.....43  
 15 VII. THIRD CAUSE OF ACTION .....44  
 16 VIII. FOURTH CAUSE OF ACTION.....51  
 17 IX. FIFTH CAUSE OF ACTION.....53  
 18 X. SIXTH CAUSE OF ACTION .....55  
 19 XI. SEVENTH CAUSE OF ACTION .....56  
 20 XII. EIGHTH CAUSE OF ACTION.....59  
 21 XIII. NINTH CAUSE OF ACTION .....62  
 22 XIV. TENTH CAUSE OF ACTION.....64  
 23 A. City of San Diego’s Failure to Train .....64  
 24 B. County of San Diego’s Failures to Train.....66  
 25  
 26  
 27  
 28

1 XV. ELEVENTH CAUSE OF ACTION.....68  
2 XVI. TWELFTH CAUSE OF ACTION .....73  
3 XVII. THIRTEENTH CAUSE OF ACTION.....74  
4 XVIII. FOURTEENTH CAUSE OF ACTION .....77  
5 XIX. FIFTEENTH CAUSE OF ACTION .....78  
6 XX. SIXTEENTH CAUSE OF ACTION.....79  
7 XXI. SEVENTEENTH CAUSE OF ACTION .....83  
8  
9  
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1 COME NOW, the ESTATE OF PAUL SILVA by and through its  
2 successors-in-interest LESLIE ALLEN and MANUEL SILVA, MANUEL  
3 SILVA, and LESLIE ALLEN, by their attorneys of record, and allege and complain  
4 as follows:

5 **I. INTRODUCTION**

6 Paul Silva did not need to die. Had *any* of the defendants done their job  
7 properly, he would have lived. Police became involved because his mother sought  
8 help to deal with his mental illness. Instead of helping, the police defendants  
9 arrested Paul without probable cause for a crime he did not commit.

10 On the morning of February 20, 2018, Paul’s mother, Leslie Allen, called  
11 the San Diego Police Department to request the assistance of PERT (Psychiatric  
12 Emergency Response Team). Ms. Allen requested PERT to assist Paul with a  
13 mental health emergency and to invoke Welfare and Institutions Code § 5150. San  
14 Diego police dispatch classified Ms. Allen’s request for assistance as a “5150” call.  
15 Ms. Allen advised the police of Paul’s psychiatric condition. She explained that  
16 Paul was not under the influence of any drug or alcohol. No PERT officer  
17 responded. Instead, SDPD officers unreasonably concluded that Paul must have  
18 used narcotics, despite Ms. Allen’s statement that Paul did not use illicit drugs,  
19 suffered from schizophrenia, and had not been taking his medication. Defendant  
20 SDPD officers arrested Paul for being under the influence of methamphetamine.  
21 They took him to the County Jail, rather than to a designated medical facility as  
22 required by the Lanterman-Petris-Short Act. SDPD officers ignored repeated  
23 statements by Ms. Allen that Paul suffered from schizophrenia and was in his  
24 current condition because he had not been taking his medication.

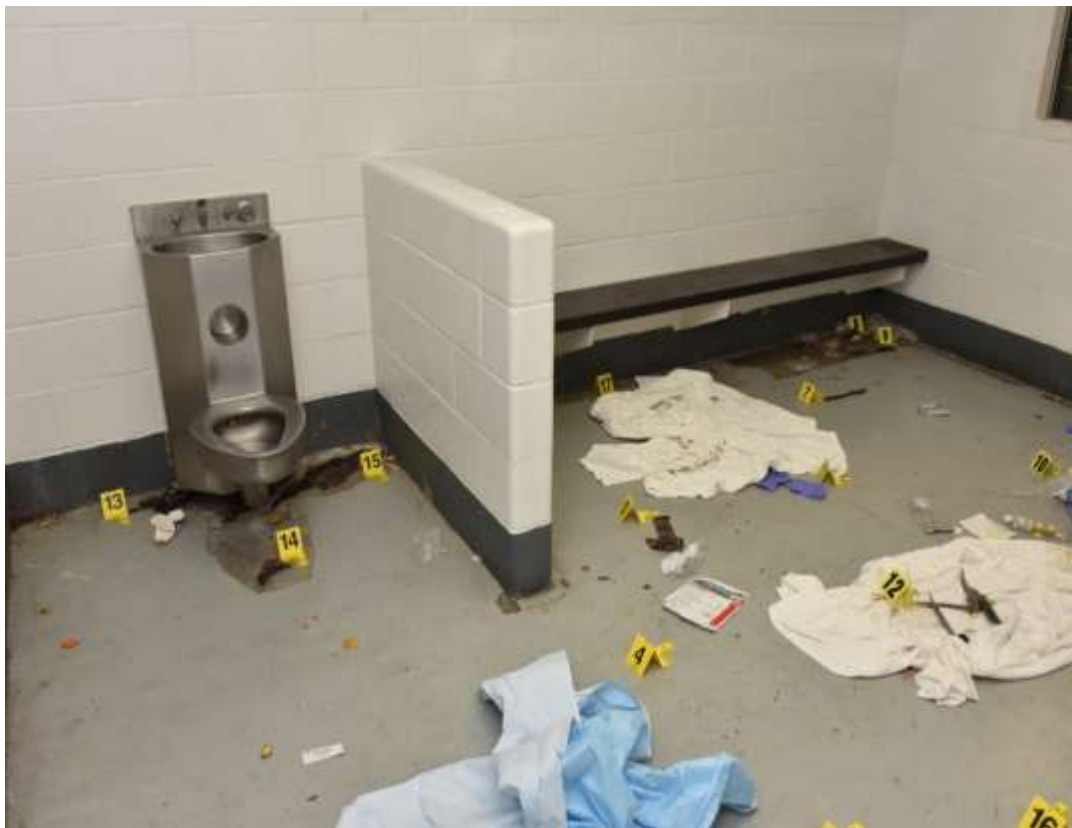
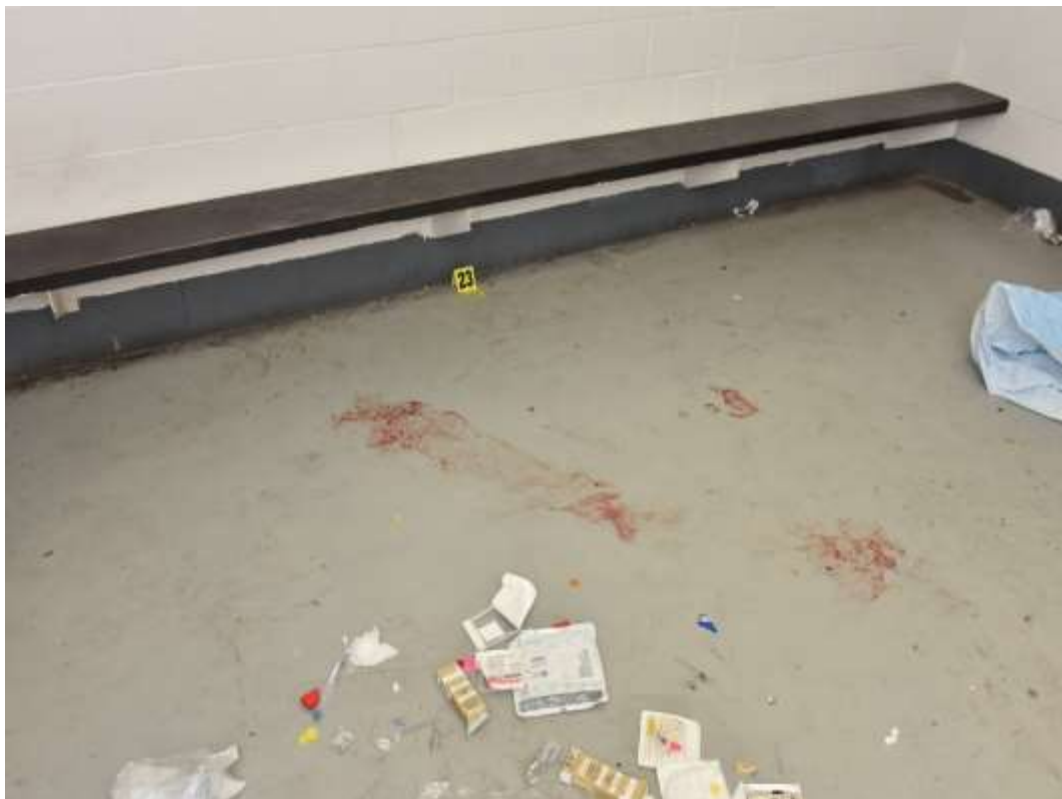
25 During his intake at the Central Jail, Paul was described as being anxious  
26 and hyper-verbal. For the following 36 hours, the jail staff left Paul in temporary  
27 holding cells with no shower, no toilet paper, no soap, no clean clothes, and no bed.  
28 Jail staff, many of whom were wearing winter jackets, gave Paul no blankets, sheets

1 or pillows. Jail staff left Paul in a cold concrete cell in February weather with metal  
2 benches with nowhere to rest. For the last 29 hours before his death, Paul remained  
3 in a release holding cell, designed only to temporarily hold inmates awaiting release  
4 from Jail, with constant bright light and noise. Paul remained in this cell and no  
5 one let him out a single time until his death. The following photos depict the  
6 conditions of Paul's cell:



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1 Paul, who was diabetic, did not appear to eat in the last 24 hours of his life.  
2 When Paul arrived at the hospital, he was hypoglycemic with a blood glucose level  
3 at 30. During these 36 hours in the Sheriff's custody, multiple deputies, sergeants  
4 and corporals saw Paul living in these conditions. Paul was continuously pacing  
5 back and forth for 36 hours. Paul was acting erratically, putting items under the  
6 cell door and to the side of the door. No jail staff placed Paul in a housing unit, the  
7 sobering unit, or called for medical or psychiatric help. The cell in which he died  
8 is a temporary cell where inmates wait to be called by clerks for an interview and  
9 verification of identity before being released from the Jail. It is not a housing unit.  
10 There is no camera inside the Release Holding units. Only the hallway is visible  
11 via a camera. The hallway camera showed a small view of Paul's window, through  
12 which he can be seen constantly moving and pacing back and forth and appearing  
13 to speak to the wall for the duration of his stay.<sup>1</sup> Multiple Jail staff encountered  
14 Paul during this time. No one released him. No one helped him. No one called  
15 for medical or psychiatric help. No one allowed Paul to use the telephone. The  
16 emergency button in Paul's cell was broken.

17 On February 21, 2018 at 7:40 p.m., approximately 33 hours after Paul was  
18 booked into the Jail, Corporal Julio Rodriguez, Deputy Seabron and Deputy Suarez  
19 visited Paul Silva to complete book and release paperwork at Release Holding 1.  
20 Paul was exhibiting symptoms of a psychotic break. They failed to release Paul or  
21 provide him medical care. They failed to move Paul to a housing unit. They did  
22 nothing for the following three hours.

23 On February 21, 2018, at 10:55 p.m., approximately 36 hours after Paul was  
24 booked in Jail, Rodriguez, Seabron and Suarez returned to "re-evaluate" Paul Silva  
25 for release. They saw Paul acting erratically, running in his cell, throwing himself  
26

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27 <sup>1</sup> The photographs provided above, taken after Paul's death, do not depict the  
28 vantage point of this hallway camera. The sheets depicted in the photographs were  
brought into the cell after Paul Silva's death.

1 to the ground and yelling incoherently. He was seen staring out the window with  
2 mouth wide open, holding his arms out pointing toward the window and walls,  
3 crawling and rolling on the floor. Deputies pepper sprayed Paul. Deputies called  
4 for a Tactical Team (TT) to forcibly remove Paul from his cell. Paul remained non-  
5 verbal with bizarre behavior for approximately 22 minutes while deputies observed  
6 Paul as they waited for the Tactical Team to arrive. When the Tactical Team  
7 arrived, they shot Paul with water balls. They repeatedly Tased Paul. Paul was  
8 Tased between four to nine times while six other members of the Tactical Team  
9 held him down with a body shield and pressed down on his torso. At least six  
10 members were on or around his body with a shield placed on top of his torso, with  
11 two officers pushing down on the shield. One deputy instructed the other members  
12 to use “downward pressure with the shield, get your body weight on it.” These  
13 deputies heard Paul yell “no, don’t do it, sir.” Paul’s voice then became faint and  
14 unintelligible. Paul became unresponsive. Paul was taken to UCSD Hospital  
15 unconscious.

16 When the decompensation, schizophrenia and hypoglycemia caused Paul to  
17 lose contact with reality, the supervisors failed to consider his mental illness,  
18 ignoring information in the medical record, and eschewing any assessment or  
19 advice from a psychiatrist or a doctor, they decided that Paul was in a state of  
20 “excited delirium” caused by methamphetamine consumption. “Excited delirium”  
21 carries with it, according to experts, the danger of sudden apnea and death.  
22 Consequently, officials must monitor vital signs closely and constantly. This was  
23 not done. By shooting water filled “pepper” balls into his diaphragm, defendants  
24 insured that their later repeated use of the Taser would have increased effect and  
25 caused additional pain and cardiac distress. Any restraint technique must allow  
26 patient monitoring, and must be removed rapidly should apnea or cardiac distress  
27 occur. This was not done. Excited delirium mimics several medical conditions,  
28 including hypoglycemia. These other causes should be ruled out before force is

1 applied. This was not done. Any restraint should avoid pressure on the  
2 diaphragm, the imposition of excessive weight on the back, or placing the subject  
3 in a face down position. This is necessary to avoid positional asphyxia. The  
4 supervisors and officers here did the exact opposite: throwing Paul face down,  
5 placing weight and force to compromise his breathing, and ignoring his cries that  
6 he could not breathe. The chaotic swarming and violent use of force by seven  
7 armored, helmeted men involved obstruction of Paul's airway. When the  
8 combined effect of this unnecessary force resulted in Paul's sudden collapse and  
9 apnea, the defendants failed to timely begin resuscitation efforts.

10 Even after all this, Paul Silva wanted to live. He struggled to survive,  
11 remaining in a coma for weeks before the trauma inflicted on his body caused his  
12 death.

13 Paul sustained serious and permanent brain damage, neurological injuries,  
14 kidney failure, a collapsed lung, and other life-threatening injuries. Paul was in a  
15 coma for several weeks before he ultimately succumbed. Paul's lab results were  
16 negative for any alcohol, amphetamines, opiates, methadone, barbiturates or  
17 cocaine. The Medical Examiner determined that the cause of death was restraint,  
18 which caused Paul's heart to stop. The Medical Examiner determined that the  
19 manner of death was homicide.

## 20 II. JURISDICTION AND PARTIES

21 1. Jurisdiction is proper in the United States District Court for the  
22 Southern District of California pursuant to 28 U.S.C. §1331 and 28 U.S.C. §  
23 1343(3) and (4), *et. seq.*

24 2. Venue is proper in the Southern District of California because the acts  
25 or omissions which form the basis of the Plaintiffs' claims occurred in San Diego,  
26 California, within the Southern District.

27 3. At all times relevant to this complaint, decedent Paul Silva was an  
28 individual residing in San Diego County, California.

1           4.     Leslie Allen, Decedent’s mother, and Manuel Silva, Decedent’s  
2 father, are the successors-in-interest of the Estate of Paul Silva. This action on  
3 behalf of the Estate of Paul Silva is brought through Plaintiffs, the mother and  
4 father of Paul Silva, as the successors-in-interest.

5           5.     Leslie Allen and Manuel Silva have filed declarations with this Court  
6 that no proceeding for the administration of the estate is pending and that they are  
7 the successors in interest under California law and succeeds to the decedent’s  
8 interest. There is no other person with a superior right to commence the action.

9           6.     Manuel Silva and Leslie Allen bring this action in their own right, as  
10 well, for the loss of their son, Paul.

11           7.     Plaintiffs have properly complied with the California Tort Claims Act.  
12 Plaintiffs’ claims were submitted on April 3, 2018. The County of San Diego  
13 rejected Plaintiffs’ claim on May 31, 2018. The City of San Diego rejected  
14 Plaintiffs’ claim on July 9, 2018.

15           8.     Defendant City of San Diego is a public entity, duly organized and  
16 existing under the laws of the State of California. At all relevant times mentioned  
17 herein, the City of San Diego was responsible for the actions and/or inaction, and  
18 the policies, procedures and practices/customs of its employees and/or agents.

19           9.     Defendant Shelley Zimmerman was, at all relevant times, the Chief of  
20 the City of San Diego Police Department and its policy maker. Chief Zimmerman  
21 was responsible for the hiring, screening, training, retention, supervision,  
22 discipline, counseling, and control of all San Diego Police employees and/or  
23 agents, and Doe Defendants.

24           10.    At all times relevant to this complaint, Defendants Thomas Derisio,  
25 Andrew Murrow, and Louis (“Lou”) Maggi were police officers employed by the  
26 City of San Diego and the San Diego Police Department. Lou Maggi was a  
27 sergeant and supervisor.

28

1           11. Defendant County of San Diego is a public entity, duly organized and  
2 existing under the laws of the State of California. Under its authority, Defendant  
3 County of San Diego operates and manages the San Diego Central Jail, and is, and  
4 was at all relevant times mentioned herein, responsible for the actions and/or  
5 inactions and the policies, procedures and practices/customs of the Central Jail, and  
6 its respective employees and/or agents.

7           12. Defendant William Gore was, at all relevant times, the Sheriff of the  
8 County of San Diego, the highest position in the San Diego County Sheriff's  
9 Department. As Sheriff, Defendant Gore was responsible for the hiring, screening,  
10 training, retention, supervision, discipline, counseling, and control of all San Diego  
11 County Sheriff's Department custodial employees and/or agents, medical staff and  
12 Doe Defendants.

13           13. At all times relevant to this complaint, Defendant William Gore was  
14 a policy-maker for the San Diego Sheriff's Department (hereinafter "Sheriff's")  
15 and responsible for promulgation of the policies and procedures and allowance of  
16 the practices/customs pursuant to which the acts of the Sheriff's Department  
17 alleged herein were committed, as well as the supervision and control of officers  
18 who are or were employed by the Sheriff's, who are under his command and/or  
19 who report to him, including the Defendants to be named.

20           14. At all times relevant to this complaint, Defendant Barbara Lee was the  
21 Medical Administrator and in charge of the Medical Services Division at the San  
22 Diego County Sheriff's Department. Barbara Lee supervised all departments  
23 within the Medical Services Division, including administrative services, the  
24 medical records unit, mental health services, nursing services, pharmacy, and all  
25 contract staff. She was responsible for developing, implementing, and monitoring  
26 all policies and procedures applicable to the Medical Services Division. Barbara  
27 Lee was the superior of Defendant Alfred Joshua. All medical staff at the San  
28 Diego County Sheriff's Department were under the direction of Barbara Lee.

1           15. At all times relevant to this complaint, Defendant Alfred Joshua was  
2 the Medical Director for the Sheriff's Department. He supervised the medical staff  
3 and directed and oversaw the development and implementation of quality  
4 assurance and utilization review policies and procedures. All medical and  
5 psychiatric doctors worked under the direction of Joshua.

6           16. Defendants Zimmerman, Joshua, Lee and Gore are sued in their  
7 individual capacity for their own personal action or inaction.

8           17. At all times relevant to this complaint, Defendant Anthony Adraneda  
9 was a registered nurse (RN) employed by the San Diego County Sheriff's  
10 Department who worked at the Central Jail and completed a medical intake of Paul  
11 Silva.

12           18. At all times relevant to this complaint, Defendant Keri Cavallo was a  
13 nurse practitioner employed by a private contractor called Coast Correctional  
14 Medical Group ("CCMG"). Plaintiffs are informed and believe that CCMG is a  
15 subsidiary of a company called Coast Hospitalist Medical Associates, Inc.  
16 ("CHMA"). CHMA is a sub-contractor of Tri-City Medical Center. Tri-City and  
17 CHMA had a contract with the San Diego County Sheriff's Department to provide  
18 nurse practitioners to work at the County jails.

19           19. At all times relevant to this complaint, Mark O'Brien is the President  
20 and CEO of CHMA and CCMG who supervised nurse practitioner Keri Cavallo.

21           20. At all times relevant to this complaint, Defendant Laura Coyne was a  
22 lieutenant with the San Diego County Sheriff's Department and the watch  
23 commander at the Central Jail.

24           21. At all times relevant to this complaint, Defendant Michael Lawson  
25 was a sergeant at the San Diego County Sheriff's Department and a supervisor at  
26 the Central Jail.

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1           22. At all times relevant to this complaint, Defendant John Douthitt was a  
2 sergeant at the San Diego County Sheriff's Department and commanded the  
3 "Tactical Team" at the Central Jail.

4           23. At all times relevant to this complaint, Defendants Harvey Seeley, Sgt.  
5 Ceballos, Sgt. Navarro, and Laura Coyne were employees of the San Diego County  
6 Sheriff's Department

7           24. At all times relevant to this complaint, Defendants Julio Rodriguez,  
8 Charles Delacruz, Diego Lopez, Aaron Vrabel, Jorge Enciso, Tanner Sherman,  
9 Christopher Simms, and Ryan Seabron were all San Diego County Sheriff's  
10 deputies who worked at the Central Jail and were members of the "Tactical Team"  
11 tasked with extracting Paul Silva from his jail cell.

12           25. At all times relevant to this complaint, all individual defendants and  
13 DOES were San Diego sheriff deputies, medical personnel, contractors, sub-  
14 contractors, and/or agents of Defendant County of San Diego, or in a contractual  
15 relationship with the County of San Diego.

16           26. The video of the hallway outside of Paul Silva's holding cell shows  
17 deputies who approach and observe Paul. Their names and purposes of the visits  
18 are not listed in the discovery provided by the County. Plaintiffs would seek leave  
19 to file a second amended complaint when this information becomes available.

20           27. San Diego Central Jail is owned and operated by County of San Diego  
21 and staffed by County of San Diego Sheriff's deputies.

22           28. Plaintiffs are truly ignorant of the true names and capacities of Does  
23 24 through 100, inclusive, and/or is truly ignorant of the facts giving rise to their  
24 liability and will amend this complaint once their identities have been ascertained  
25 as well as the facts giving rise to their liability.

26           29. These defendants were agents, servants and employees of each other  
27 of the other named defendants and were acting at all times within the full course  
28 and scope of their agency and employment, with the full knowledge and consent,



1 either expressed or implied, of their principal and/or employer and each of the other  
2 named defendants and each of the defendants had approved or ratified the actions  
3 of the other defendants thereby making the currently named defendants herein  
4 liable for the acts and/or omissions of their agents, servants and/or employees.

### 5 6 **III. FACTS**

#### 7 **A. Despite Reports that Paul Silva Suffered from Schizophrenia and** 8 **Required Hospitalization, SDPD Officers Arrest Paul for Being Under** 9 **the Influence.**

10 30. Plaintiffs reallege all prior paragraphs of this complaint and  
11 incorporate the same herein.

12 31. At the time of his death, Paul Silva was 39 years old.

13 32. Paul suffered from schizophrenia.

14 33. Paul lived with his father, Manuel Silva. Each morning, Paul would  
15 go to his mother's home to have breakfast and visit with her.

16 34. On February 19, 2018, Paul was acting in an irrational manner. Paul's  
17 mother, Leslie Allen, believed that Paul was acting this way because he had not  
18 taken his medication.

19 35. Leslie Allen called the San Diego Police Department to request the  
20 assistance of PERT (Psychiatric Emergency Response Team) for Paul's mental  
21 health emergency. Ms. Allen wished to institute a Welfare and Institution Code  
22 §5150 psychiatric hold. Because February 19th was President's Day, PERT was  
23 not available to assist.

24 36. PERT provides emergency assessment and referral for individuals  
25 with mental illness. The PERT team evaluates the situation, assesses the  
26 individual's mental health condition and needs, and, if appropriate, transports  
27 individuals to a hospital or other treatment center, or refers him/her to a  
28 community-based resource or treatment facility.



1           37. Interacting with the mentally ill is a recurring situation for the San  
2 Diego Police Department. Between February 20, 2015 to February 20, 2018,  
3 SDPD dispatch received 31,226 calls classified as "5150."

4           38. Ms. Allen had called PERT on previous occasions to assist Paul. On  
5 each of the previous occasions, a PERT officer would speak to Paul calmly, and  
6 Paul would comply with all of their requests. Because PERT members are trained  
7 in dealing with mental illness, Ms. Allen decided to wait until they became  
8 available the following day.

9           39. On Tuesday, February 20, 2018, Ms. Allen again called the San  
10 Diego Police Department (SDPD) to request the assistance of PERT for her  
11 schizophrenic son. The dispatch log for Ms. Allen's phone call shows that it was  
12 classified as a "5150 Mental Case" and that the "type" of call was "CW –  
13 CHECK THE WELFARE." A "5150" hold allows County Mental Health to  
14 detain a person for up to 72 hours due to mental health concerns under California  
15 Welfare and Institutions Code § 5150.

16           40. During this phone call, Ms. Allen told Police Dispatch that her son  
17 had no weapons, was not drunk, and was not under the influence of a controlled  
18 substance. Ms. Allen stated that Paul was schizophrenic, had been taken to the  
19 hospital before, and was a danger to himself. Ms. Allen told Police Dispatch that  
20 Paul was cooperative with police because he was scared of officers, and had been  
21 cooperative in the past when interacting with the police.

22           41. The computer dispatch records state, "RP (reporting person) REQ  
23 PERT // SON PAUL SILVA . . . NO WPNS, NO 647F (drunk in public) OR  
24 11550 (under the influence of a drug) // DIAGNOSED SCHIZOPHRENIC,  
25 SHOULD BE ON MEDS, BUT RP THINKS HE IS OFF THEM . . ."

26           42. As Ms. Allen waited for PERT to respond, Ms. Allen called Police  
27 Dispatch again to advise that Paul was schizophrenic and needed to be taken to  
28 the hospital soon because he was running in between cars in the middle of the

1 street and “acting irrational.” Ms. Allen stated again that Paul did not have any  
2 weapons, but was off his medication.

3 43. Ms. Allen spoke to San Diego Police Dispatch a third time before  
4 SDPD officers arrived. She stated that Paul was having a schizophrenic episode  
5 and getting worse. Ms. Allen said that Paul had not hurt her and that Paul was not  
6 violent. She emphasized that she was fine. She informed Dispatch that Paul  
7 needed to go to the hospital. Ms. Allen asked the dispatch operator to tell officers  
8 to refrain from hurting Paul.

9 44. SDPD officers eventually responded to the street on which Leslie  
10 Allen lives. No PERT personnel responded. Ms. Allen spoke to Defendant  
11 SDPD officer Thomas Derisio. She told him that Paul suffered from  
12 schizophrenia, was not taking his medication, and needed to be hospitalized. She  
13 requested officers take Paul to the hospital for treatment. Ms. Allen informed  
14 Defendant Derisio that Paul was not under the influence of drugs, but was  
15 suffering from a schizophrenic episode.

16 45. Despite Ms. Allen’s statements that Paul did not use illicit drugs and  
17 required hospitalization to treat his schizophrenia, Defendants Derisio, Murrow,  
18 and Maggi decided that Paul must have used narcotics. Murrow administered a  
19 field sobriety test where he asked Paul to count to 30. As he moved an object  
20 from one side to the other side, Murrow asked Paul to follow an object with his  
21 eyes without moving his head. Paul failed the field sobriety test. As the sergeant  
22 and supervisor, Maggi made the decision to arrest Paul for being under the  
23 influence of a controlled substance.

24 46. Defendants Derisio, Maggi, and Murrow arrested Paul for being  
25 under the influence of a controlled substance despite repeated denials by Ms.  
26 Allen that Paul had taken any drugs. Although Ms. Allen had asked Derisio to  
27 take Paul to a hospital for mental health treatment, Defendants decided instead to  
28 arrest Paul for being under the influence of methamphetamine.

1 47. Derisio told Ms. Allen that Paul was being arrested for being under  
2 the influence of a controlled substance. Ms. Allen disagreed that Paul was under  
3 the influence of drugs and reiterated that Paul needed to be hospitalized due to his  
4 schizophrenia.

5 48. There was no probable cause to believe that Paul had committed a  
6 crime. Paul was symptomatic of being schizophrenic. Ignoring all evidence of  
7 the need to treat Paul's mental condition, and rejecting Ms. Allen's request that  
8 Paul be hospitalized for mental health treatment, Defendants Derisio, Maggi, and  
9 Murrow placed Paul under arrest for a crime he did not commit.

10 49. Defendant Murrow transported Paul to SDPD headquarters. There  
11 he obtained a urine sample. A laboratory test of Paul's urine later showed that  
12 there was no evidence Paul had consumed methamphetamine, cocaine, or any  
13 stimulant drug. Murrow then transported Paul to Central Jail to be booked.

14 **B. Although SDPD Officers and Medical Staff at Central Jail Recognized**  
15 **Paul Suffered from Schizophrenia, Paul was Given No Treatment.**

16 50. At approximately 11:21AM on February 20, 2018, registered nurse  
17 Anthony Adraneda conducted an intake interview of Paul at the Central Jail.

18 51. Paul informed Adraneda that Paul suffered from diabetes and  
19 schizophrenia. Adraneda noted that Paul was anxious and hypervocal. Paul told  
20 Adraneda that he had been hospitalized before in a psychiatric hospital.

21 52. Adraneda knew that Paul had been prescribed psychiatric  
22 medication, and that Paul had not been taking it. Adraneda reviewed Paul's prior  
23 medical records in the Jail's information management system (JIMS). Adraneda  
24 observed that Paul's medical history in JIMS showed Paul suffered from  
25 schizophrenia. JIMS records also reflected that Paul had previously self-reported  
26 prior psychiatric hospitalizations. Adraneda told Paul that he would refer Paul to  
27 be seen by a psychiatric doctor, even though Paul was a "book and release"  
28 inmate who would only be staying at the jail for 8 hours.

1           53. Despite his statement to Paul, Adraneda failed to refer Paul to see a  
2 psychiatrist or mental health specialist for a psychiatric evaluation. He failed to  
3 place any order for Paul to be seen by a medical doctor for his diabetes.

4           54. Paul was given no medication for schizophrenia.

5           55. During the intake process, Adraneda asked Murrow four questions  
6 about Paul Silva:

7           a) Did you (Murrow) witness anything to believe the  
8 arrestee (Paul) may be at risk for a medical condition,  
9 intellectual disability, or suicide? *Murrow answered*  
10 *“no.”*

11           b) By your observation, does the arrestee appear to be  
12 under the influence of drugs of alcohol? *Murrow*  
13 *answered “yes” that Paul was under the influence.*

14           c) Was the arrestee combative at the time of the  
15 arrest? *Murrow answered “no.”*

16           d) Is there additional information that you can  
17 provide to us to better care for this arrestee and to insure  
18 his health and safety? *Murrow answered “no.”*

19           56. Because Paul Silva was considered a “book and release” inmate, he  
20 was not dressed in jail clothing, but remained in the clothes he wore at the time he  
21 was booked into custody. Paul was to be released from detention when he was  
22 deemed sober and not under the influence of a controlled substance.

23           57. Instead of being in jail for only 8 hours, Paul Silva was in Central  
24 Jail for the next 36 hours.

1           **C. Paul Begins to Severely Decompensate as He Is Ignored and Neglected**  
2           **For 36 Hours in Temporary Holding Cells.**

- 3                   i.   Paul Silva is housed in a cold temporary holding cell with no  
4                       bed, no blanket, and no clean clothes.

5           58.   A person who is arrested for being under the influence of a  
6 controlled substance and is held for “book and release” should be housed in a  
7 “sobering cell” where they can properly be monitored for physical and mental  
8 problems.

9           59.   During the 36 hours in which Paul was at Central Jail, deputies  
10 moved him from temporary holding cell to temporary holding cell. He was given  
11 no medical or psychiatric attention during that time. Paul was not placed in a  
12 sobering cell to be monitored. He was not placed in a medical observation unit or  
13 a psychiatric unit.

14           60.   An intake cell is where inmates are initially held before speaking to a  
15 booking clerk. Dressout cell is where inmates wait to be strip searched and  
16 dressed out of street clothes for a jail outfit. Release holding cells are where  
17 inmates are temporarily placed before being released to the community.

18           61.   For those 36 hours between February 20 and 21, the jail staff left  
19 Paul in temporary holding cells with no shower, no toilet paper, no soap, no  
20 toothbrush, no clean clothes, and no bed. Jail staff, many of whom were wearing  
21 winter jackets, gave Paul no blankets. Paul was wearing the same dirty t-shirt and  
22 pants the entire 36 hours.

23           62.   Jail staff left Paul in a cold concrete cell in February weather with  
24 metal benches with nowhere to rest. Paul was given no pillow or anything else to  
25 lay his head on.

26           63.   For the last 29 hours before his death, Paul remained in a release  
27 holding cell, designed only to temporarily hold inmates awaiting release from  
28 Jail, with constant bright light and noise.

1           64. Paul was never taken to a day area. He had no access to a television,  
2 a radio or a book.

3           65. Paul was never given an opportunity to use the telephone to speak to  
4 anyone.

5           66. Paul's cell was immediately across the hallway from what appears to  
6 an entrance to the building or the elevator. There was constant movement of  
7 deputies, inmates and workers walking past Paul's cell, day and night, at times  
8 moving equipment down the hallway.

9           ii. Deputies ignore Paul as he shows signs of psychiatric distress and  
10 schizophrenic decompensation.

11           67. Paul, who was diabetic, did not appear to eat in the last 24 hours of  
12 his life. When Paul arrived at the hospital, he was hypoglycemic with his blood  
13 sugar level at 30.

14           68. During these 36 hours, multiple deputies, sergeants and corporals  
15 saw Paul living in these filthy and unsafe conditions. Paul was continuously  
16 pacing back and forth for 36 hours.

17           69. These defendants were aware that Paul was a "book and release"  
18 inmate who would be released within 8 hours, which is sufficient time for  
19 someone to sober up. Each of these defendants saw that after 8 hours, Paul did  
20 not sober up and was in fact becoming increasingly agitated and psychotic.

21           70. Paul was putting items under the cell door and to the side of the  
22 door, acting erratically. No jail staff placed Paul in a housing unit, the sobering  
23 unit, or called for medical or psychiatric help.

24           71. Paul was booked into the Central Jail at approximately 11:21 a.m.  
25 At 11:55 a.m. on February 20, 2018, Paul was placed in Intake Holding Cell 1.  
26 He was then moved to livescan area for fingerprinting. At 1:06 p.m. at 1:16 p.m.,  
27 he was taken to Intake Holding Cell 6. At 2:32 p.m. He was taken to the second  
28 floor to be placed in Dressout Holding Cell 1.

1           72. While Paul is in Dressout Holding Cell 1, his cell mate is seen on  
2 camera continuously taking off his pants, standing in front of Paul and making  
3 aggressive movements toward Paul. At one point, the cell mate took food or  
4 some other item and smeared it on the camera to block the video view. During  
5 this entire time, no deputy came to investigate what was taking place in this cell.

6           73. At 6:05 p.m., Deputy Selensky moved Paul out of Dressout Holding  
7 Cell 1 and placed him in Dressout Holding Cell 2. Between approximately 6:44  
8 p.m. to 7:46 p.m. on February 20, 2018, Paul was seen in the video pacing,  
9 throwing shoes all around the cell, talking to the wall, and talking to a non-  
10 existent person. No deputy watching Paul on the video monitor in the TV/control  
11 room took any action.

12           74. At 7:46 p.m. on February 20, 2018, approximately 9 hours after Paul  
13 was booked into the Jail, Defendant Corporal Harvey Seeley took Paul out of  
14 Dressout Holding Cell 2 and placed him in Release Holding 1. By then, Paul was  
15 already showing symptoms of decompensation.

16           75. Release Holding is a temporary cell where inmates wait to be called  
17 by clerks for an interview and verification of identity before being released from  
18 the Jail. It is not a housing unit. There is no camera inside the Release Holding  
19 units. Only the hallway is visible via a camera. The hallway camera showed a  
20 small view of Paul's window, through which he can be seen constantly moving  
21 and pacing back and forth and appearing to speak to the wall for the duration of  
22 his stay.

23           76. For the next 6 hours, Paul was inexplicably ignored. He was not  
24 released. He was not taken out of his cell for his interview.

25           77. At approximately 1:35 a.m., the following day, Defendant Seeley  
26 conducted a cell check. Paul had been in that particular cell for approximately six  
27 hours and he had been in the Jail for a total of approximately 15 hours. Seeley  
28



1 did not break his stride when walking past Paul's cell when he glanced into Paul's  
2 cell. Seely knew that he had moved Paul into that Release Cell 6 hours before.

3 78. By February 21, at 2:28 a.m., Lt. Laura Coyne was on the floor and  
4 had an opportunity to review the logs. At this point Paul had been in temporary  
5 holding cells for 16 hours. Defendant Coyne took no action.

6 79. At 8:07 a.m. on February 21, 2018, Sgt. Ceballos and Sgt. Navarro  
7 went to Paul's cell carrying a clip board and some paperwork. They looked into  
8 the cell for about a minute. This is around the time Paul was placing items under  
9 the door and moving them around. Paul had been in temporary holding cells at  
10 this point for approximately 22 hours without being able to sleep. Ceballos and  
11 Navarro did nothing.

12 80. At approximately 10:57 a.m. on February 21, 2018, deputies  
13 Gonzalez and Costelow conducted a hard count. A hard count requires that every  
14 single inmate in the facility be counted and that deputies use a scanner to check  
15 the band on each inmate. These deputies never went inside Paul's cell to check  
16 on his welfare and to scan his wrist band.

17 81. At approximately 2:16 p.m. on February 21, 2018, when Paul had  
18 been imprisoned for over 28 hours, Sgt. Ceballos was the supervisor on the floor.  
19 Ceballos had personally observed Paul 6 hours earlier. Ceballos knew that Paul  
20 had been denied access to toiletries and proper housing for over 28 hours.

21 82. No medical providers were called to speak to Paul. No one gave him  
22 medication for his schizophrenia or diabetes.

23 83. Paul Silva was pacing and moving in his cell the entire time.  
24  
25  
26  
27  
28



1 **D. After 32 Hours of Confinement in Temporary Holding Cells Without**  
2 **Food, Sleep, or Psychiatric Care, Paul Stops Communicating and Acts**  
3 **Bizarre and Erratic.**

- 4 i. Jail deputies escalate the use of force against Paul, who is  
5 uncommunicative and acting bizarre.

6 84. On February 21, 2018, at 7:41 p.m., Deputy Julio Rodriguez  
7 observed Paul “looking around the cell” and appearing “paranoid.” At 7:51 p.m.,  
8 Deputies Rodriguez, Seabron, and Suarez entered Paul’s cell. Paul complied with  
9 Deputy Rodriguez’s instructions, but talked at a rapid pace. Deputy Rodriguez  
10 noted that Paul looked around the walls as if he were still paranoid. Paul was  
11 agitated and spoke incoherently. When Paul saw Deputy Rodriguez reach for his  
12 handcuffs, Paul ran towards the back of cell. The deputies left Paul in his cell to  
13 “complete the detox process.”

14 85. By 10:55 p.m. that same night, deputies observed Paul continuing to  
15 behave erratically. Paul ran from wall to wall in his cell and placed his body  
16 against the walls and on the floor. Paul took off his shoes as he yelled  
17 incoherently. Sergeant Lawson instructed Paul to come to the door of the cell to  
18 be placed in handcuffs. Paul did not respond.

19 86. At approximately 10:59 p.m., Sergeant Lawson instructed Deputy  
20 Seabron to use oleoresin capsicum (OC) spray on Paul to force him to comply.  
21 The OC spray had no effect on Paul. He continued to run back and force in his  
22 cell.

23 87. Sergeants Lawson and Douthitt conferred with Lieutenant Coyne,  
24 the watch commander, who arrived to observe Paul. Lawson and Douthitt  
25 proposed assembling the Tactical Team to gain control of Paul and extract him  
26 from his jail cell because they concluded that Paul was suffering from excited  
27 delirium. Lawson and Douthitt did not request a medical or psychiatric  
28 evaluation of Paul Silva before determining he suffered from excited delirium and  
required extraction by a Tactical Team. Neither sergeant reviewed Paul’s

1 medical history in JIMS, which documented Paul’s schizophrenia and mental  
2 health history. Lieutenant Coyne agreed to this plan. Coyne did not review  
3 Paul’s medical history and did not request a medical or psychiatric evaluation  
4 before agreeing to the plan.

5 88. Deputy Spencer Schafer began recording video of Paul Silva at  
6 11:10 p.m. on February 21, 2018. The video shows Paul staring at the deputy  
7 holding the camera with his mouth wide open. Paul then ducks down. Paul  
8 walks around his cell in bewilderment with his mouth open wide in the shape of  
9 an “O.” He sits on the floor of his cell and makes shapes in the air with his  
10 fingers. Paul spins on the floor while holding his fingers in the air. He stands up,  
11 backs away from the door where deputies stand, and throws himself on the  
12 ground. Paul’s head darts back and forth as he looks at the deputies; his mouth  
13 remains open in a wide “O” formation; his eyes are bulging and wide open.

14 ii. Nurse practitioner Keri Cavallo recognizes that Paul Silva may be  
15 suffering from psychosis but provides no medical aid to Paul Silva.

16 89. As the Tactical Team assembled, nurse practitioner Keri Cavallo  
17 arrived. Paul was in the midst of schizophrenic decompensation. This was  
18 caused by the lack of any psychiatric assistance, the lack of medication, and the  
19 onset of hypoglycemia (excessively low blood sugar). The hypoglycemia was  
20 caused by the lack of sufficient food to maintain his glucose at a proper level.  
21 The effect of hypoglycemia, coupled with decompensation, caused Paul to sweat  
22 profusely, to become anxious and confused, to misperceive, and to behave in an  
23 irrational manner. The video shows that as Cavallo approaches the door, Paul  
24 backs away towards the back of the cell with his hands up as he spins and sways.  
25 Paul repeatedly throws himself on the ground as Cavallo asks him, “Mr. Silva, do  
26 you know where you are?” Paul does not respond to Cavallo’s questions, but  
27 stares at the deputy recording him with his mouth and eyes wide open; he ducks  
28 to avoid the camera and crouches on the ground as if to hide. He then returns to

1 the window to stare at the camera with his mouth open in an “O” formation and  
2 his eyes staring vacantly at the deputy. When a deputy approaches the door, Paul  
3 ducks to the ground. A deputy is heard on the video telling Cavallo that in the  
4 last few hours, Paul has been acting bizarre and will make a “monkey face” but  
5 had not said a word.

6 90. Cavallo later described Paul’s behavior as “spooked” and “almost  
7 animalistic.” She stated that Paul would look “spooked” and quickly back away  
8 and would crouch down and jump up. When Paul made eye contact, he looked  
9 scared and would quickly back away.

10 91. Cavallo erroneously stated that Paul suffered from excited delirium  
11 from drug use. She was concerned that Paul could be suffering from something  
12 else, such as psychosis. But Cavallo did not request a psychiatrist to come  
13 evaluate Paul. Cavallo did not ask a medical doctor to assess Paul. Cavallo did  
14 not call any psychiatric expert for guidance. Cavallo did not check Paul’s  
15 medical history in JIMS. Cavallo did not ask for a psychiatric evaluation so Paul  
16 could be admitted to the Psychiatric Security Unit (PSU), the Central Jail’s  
17 internal hospital for involuntary medication. Cavallo told Lt. Coyne that Paul  
18 needed to be sent to the hospital based on her claim that Paul was suffering from  
19 “excited delirium.”

20 92. Had Cavallo checked Paul’s medical history in the Jail’s JIMS  
21 system, she would have seen records from March 16, 2016, which documented  
22 that Paul suffered from schizophrenia and had attempted suicide before. An  
23 encounter note by a nurse on that date stated that “I/P (inmate/patient) denies any  
24 medical problems, report that he was dx (diagnosed) with schizophrenia . . . he’s  
25 responding to internal stimuli, has poor eye-contatc (sic), affect is blunted. . . . alt.  
26 in thought process, sched. for psych sc for f/u[.]”

27 93. The Sheriff’s Department has a contract with a medical group,  
28 Liberty Healthcare, which employs psychiatrists who work onsite at the Central

1 Jail until approximately 10:00 PM each night. Liberty Healthcare also has  
2 psychiatrists on-call after 10:00 PM who are available in the case of a psychiatric  
3 emergency.

4 94. At no point did Nurse Practitioner Cavallo or any other Sheriff's  
5 official seek an emergency psychiatric or medical assessment. Nobody called  
6 Liberty Healthcare psychiatrists to request emergency assistance.

7 95. As the Tactical Team got ready, Lt. Coyne, the Watch Commander,  
8 returned to her office to review Paul's history in the jail's JIMS system to discern  
9 the reason for Paul's bizarre behavior. Despite having access to Paul's medical  
10 history, Coyne did not ascertain that Paul had a history of mental illness and  
11 suffered from schizophrenia.

12 iii. The Sheriff Department's Tactical Team uses extreme force on Paul  
13 Silva as he pleads for help.

14 96. Seven members of the Tactical Team assembled in front of Paul's  
15 jail cell. The Tactical Team members wore all black, including black jumpsuits,  
16 elbow pads, knee pads, protective vests, and helmets. The Tactical Team was  
17 under the command of Sergeant John Douthitt and consisted of Deputy Charles  
18 Delacruz, Deputy Diego Lopez, Deputy Aaron Vrabel, Deputy Jorge Enciso,  
19 Deputy Tanner Sherman, Corporal Christopher Simms, and Deputy Ryan  
20 Seabron.

21 97. Sergeant Douthitt told the Tactical Team that Paul was exhibiting  
22 signs of "excited delirium." Corporal Simms reported that Paul had been pepper  
23 sprayed, but the OC spray had not worked. Simms informed officers they would  
24 use "less lethal" on Silva to gain his compliance.

25 98. Lt. Coyne went to Paul's jail cell door and ordered him to "come to  
26 the door and be cuffed up or force will be used." Paul did not respond.

27 99. Deputy Vrabel opened the food flap on the jail cell door and shot  
28 "water rounds" at Paul.

1           100. Corporal Simms then removed his Taser and pointed it at Paul. In  
2 the video, Paul is seen running to the back of the cell to hide behind a short  
3 barrier. Paul then gets up to run to the other side of the jail cell. Simms fires  
4 Taser at Paul, causing Paul to fall to the ground as he cries out in pain. An  
5 analysis of the Taser records by Taser International (now “Axon Enterprise”)  
6 showed that Simms activated the trigger switch 4 times and the arc switch 6 times  
7 during this incident. Each of the 4 trigger activations lasted 5 seconds while 5 of  
8 the 6 arc switch activations lasted a fraction of a second.

9           101. As Paul was being Tased, the Tactical Team entered his cell. Deputy  
10 Enciso, using a Nova body shield that is capable of producing an electrical shock,  
11 pinned Paul against the wall. The deputies then took Paul to the ground where he  
12 lay face up. As Paul is on the ground, Sgt. Douthitt can be heard on the video  
13 calling out, “Enciso get in there. Enciso get in there. Downward pressure with  
14 that shield, put your body weight on it.” Deputy Enciso placed his shield on top  
15 of Paul’s upper body and then climbed on top of the shield.

16           102. On the video, Paul is heard saying, “I didn’t do anything, sir, I didn’t  
17 do anything.” Douthitt is heard commanding the Tactical Team members to get  
18 Paul’s “feet under control.”

19           103. Deputy DelaCruz grabbed Paul’s arms and legs and wrestled Paul’s  
20 arms behind his back. Deputy Seabron grabbed Paul’s legs to pin them down.  
21 DelaCruz delivered a “hammer strike” to Paul’s face. DelaCruz then employed  
22 the “hammer strike” to Paul’s right shoulder. Simms grabbed Paul’s arm and  
23 placed a “wrist flex” on Paul’s arm to gain compliance.

24           104. Deputy Sherman flipped Paul onto his stomach and grabbed Paul’s  
25 hand. Deputy Enciso held the shield against Paul’s back. Deputy Sherman used  
26 his right hand to push down and forcefully pin Paul’s head to the ground. Deputy  
27 Vrabel forcefully pushed down on Paul’s head to keep his head pinned to the  
28 ground. Vrabel used the “mandibular angle” technique on Paul’s head pressing

1 underneath the jaw to cause great pain. Deputy Sherman placed his knee on  
2 Paul's elbow.

3 105. Video shows all 7 members of the Tactical Team on top of Paul's  
4 midsection, arms, and legs. Paul is heard pleading, "Stop! Stop! Stop sir, please  
5 stop. Don't do it, don't do it, sir." Paul begins to talk about his brother and his  
6 mother as officers remain piled on top of him, pressing down on him. Paul  
7 pleads, "don't hurt me." Douthitt is heard saying, "Enciso, you need to hit him  
8 with the shield, activate the shield." Paul continues to yell out, "stop! Please sir,  
9 stop!" Paul is heard crying and saying repeatedly, "Can't breathe. Can't  
10 breathe."

11 106. Deputies used multiple handcuffs to cuff Paul's hands behind his  
12 back while the shield was on his back. They secured leg chains on his legs. Paul  
13 was face-down on the ground. The video shows that it took approximately seven  
14 minutes, after the Tactical Team entered Paul's cell, to place handcuffs and leg  
15 chains on Paul. During those seven minutes, defendants never stopped to check  
16 on Paul's ability to breathe despite Paul's repeated plea that he could not breathe.

17 107. By the time Paul is handcuffed, he is not moving on the video. A  
18 voice is heard saying "we got him under control right now." Approximately one  
19 minute later, deputies finally seem to realize that Paul is nonresponsive as they  
20 attempt to roll him over to his side. A large pool of bright red blood is seen on  
21 the ground after the deputies get off Paul and place him in the "recovery  
22 position." A deputy arrives to cover the blood with towels. Paul's head is  
23 bloodied. Another minute passes. Firefighters are on scene. A firefighter is seen  
24 checking Paul's neck area for a pulse. One of the firefighters states the cuffs need  
25 to be taken off of Paul. It takes approximately two minutes for the deputies to  
26 remove the handcuffs and leg chains from Paul and place a waist chain on him. A  
27 firefighter begins chest compressions. Paramedics arrive and begin assisting with  
28 CPR efforts.

1           108. At approximately 11:58 p.m. on February 21, 2018, paramedics were  
2 able to find a pulse. They placed Paul into a gurney. As paramedics transported  
3 Paul to the ambulance, Paul lost his pulse. Paramedics began CPR again. Paul  
4 remained pulseless and apneic as paramedics loaded him into the ambulance.

5           109. Medical tests would later show Paul had a collapsed lung.  
6 According to the Medical Examiner, there were visible injuries of the head  
7 including blood on forehead, eyebrows and nose; laceration with abrasion on the  
8 right eyebrow; contusion to the right eye; upper lip edema; puncture wounds to  
9 the torso possibly from the Taser; abrasions to the wrist, knuckles and forearm; a  
10 puncture wound to the inner thigh, and contusions to the left knee and left thigh.

11           110. Paul sustained serious and permanent brain damage, neurological  
12 injuries, kidney failure and other life-threatening injuries.

13           111. Paul was hospitalized at UCSD Medical Center. Hospital lab results  
14 were negative for any alcohol, amphetamines, opiates, methadone, barbiturates or  
15 cocaine. Tests at UCSD showed Paul suffered from hypoglycemia as his blood  
16 sugar was 30, a dangerously low level. Hospital records indicate that Paul had  
17 rhabdomyolysis.

18           112. Paul was in a coma for several weeks before he ultimately  
19 succumbed to his injuries.

20           113. The Medical Examiner found the cause of death to be lack of oxygen  
21 to the brain resulting from cardiopulmonary arrest during restraint. The restraint  
22 was imposed due to bizarre behavior resulting from schizophrenia and diabetes  
23 mellitus with hypoglycemia. The Medical Examiner determined that the manner  
24 of death was homicide.

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1 **IV. MONELL ALLEGATIONS**

2 **A. The San Diego County Sheriff Department’s Pattern and Practice of**  
3 **Killing Inmates by Denying Medical Care to Those Inmates Who Are**  
4 **Known to Suffer from Serious Medical Needs.**

5 114. Despite the fact that Paul was visibly symptomatic of schizophrenia,  
6 no medical staff tended to Paul.

7 115. During the 36 hours Paul was in jail, he received no medication for  
8 his schizophrenia or any mental health treatment.

9 116. Despite the fact that the deputies determined that Paul needed medical  
10 attention, no medical care provider was consulted or called for diagnosis or  
11 treatment.

12 117. All medical staff worked under the direction and supervision of  
13 Defendants Lee and Joshua, who set the policies and procedures with respect to  
14 medical services.

15 118. There had been an antecedent systemic failure to adhere to the written  
16 policies and procedures with respect to providing adequate health care to inmates  
17 in the San Diego County jails.

18 119. Deaths of sixty (60) inmates in the San Diego County jails in a span  
19 of five (5) years prompted a series of articles by Citybeat, a local newspaper.  
20 Citybeat reported that San Diego County had the highest mortality rate among  
21 California’s largest jail systems based on data from 2007 to 2012.

22 120. Citybeat reported that between 2007 and 2012, San Diego County  
23 averaged ten (10) deaths a year, with a high of twelve (12) in 2009 and a low of  
24 eight (8) in both 2007 and 2012.

25 121. Citybeat reported in a follow-up article that twelve (12) people died in  
26 2013. In 2014, sixteen (16) county-jail inmates died.

27 122. There had been countless complaints made by inmates, family  
28 members, community members and the Jail’s own staff regarding injuries caused



1 by medical neglect and staff misconduct. San Diego County officials took no  
2 action to prevent further Constitutional violations.

3 123. The County of San Diego, Gore, Joshua, and Lee were aware that a  
4 high number of inmate deaths were caused by failures to communicate critical  
5 medical information to coordinate care for inmate-patients with serious medical  
6 and psychiatric needs:

- 7 a. In 2008, after the death of an inmate named Adrian Correa,  
8 CLERB expressed concern about a breakdown in communication  
9 during shift changes: “A checklist that includes the status of at-risk  
10 inmates and the Department’s response plan would enhance  
11 continuity of care, monitoring and housing.”
- 12 b. On June 25, 2011, Daniel Sisson died from an acute asthma attack  
13 made worse by drug withdrawal. The San Diego County Medical  
14 Examiner estimated in an autopsy report that Sisson had been dead  
15 for several hours when a fellow inmate found him. The jail staff  
16 had failed to monitor him despite his exhibiting signs of  
17 withdrawal and his vomiting in his cell. There had been a failure  
18 to communicate Mr. Sisson’s serious medical condition among  
19 staff.
- 20 c. In September 2012, Bernard Victorianne suffered for five days  
21 from drug overdose because the staff ignored his medical  
22 information that he had ingested a baggie of methamphetamine,  
23 and that he was to return to the hospital immediately if he became  
24 symptomatic of overdose. Staff had failed to input critical medical  
25 information in the JIMS system. Staff had failed to communicate  
26 with each other Mr. Victorianne’s medical alerts which required  
27 that the staff report symptoms of overdose and take him  
28 immediately to the hospital. As a result of the failure to

1           communicate, Bernard Victorianne was placed in segregation  
2           instead of Medical, where he was found dead face-down, naked in  
3           his cell.

4           d. In 2014, Ronnie Sandoval died in the Jail from drug overdose. Mr.  
5           Sandoval showed obvious symptoms of overdose, sweating  
6           profusely and disoriented. The corrections staff told the nursing  
7           staff that Mr. Sandoval needed medical treatment, two of them  
8           stating that Mr. Sandoval was withdrawing from drugs. The  
9           nursing staff did not summon help or treat him for overdose. The  
10          nurses failed to pass down information regarding Mr. Sandoval's  
11          condition during the shift change. Mr. Sandoval died from drug  
12          intoxication.

13          e. In 2016, Heron Moriarty was arrested after having a psychotic  
14          break. Despite multiple warnings by family members, including  
15          28 telephone calls by his wife, the Jail staff failed to provide him  
16          psychiatric care. On the sixth day, Mr. Moriarty was found dead  
17          in his cell, having hung himself.

18          f. In 2014, Kristopher NeSmith committed suicide after the jail staff  
19          failed to treat Mr. NeSmith. Jail staff knew Mr. NeSmith suffered  
20          from mental illness and had a history of suicide attempts. When  
21          Mr. NeSmith was last seen alive about 10:00 p.m., a guard noticed  
22          a bedsheet fashioned into a rope as he was making a routine safety  
23          throughout the detention center. The deputy, without breaking  
24          stride, said something to the effect of, "Nesmith, what are you  
25          trying to do? Kill yourself? Take that thing down." This deputy  
26          failed to communication this information to other jail staff. Mr.  
27          NeSmith was found dead, having hung himself.

28

- 1 g. In 2014, Jerry Cochran, a known diabetic, was arrested after  
2 mumbling gibberish on the street. At the time of his arrest, Mr.  
3 Cochran was wearing his medical ID bracelet with an alert for  
4 diabetes, but his condition was not communicated. At the Jail, he  
5 fell face-forward off a bench. Mr. Cochran died from diabetic  
6 ketoacidosis, a condition caused by an insulin shortage that is  
7 rarely fatal if treated properly.
- 8 h. In 2015, Ruben Nunez, a schizophrenic mental health patient  
9 transferred from Patton State Hospital, died when the medical staff  
10 failed to treat a potentially lethal condition for water intoxication  
11 and the jail staff left Mr. Nunez in the cell in his own vomit and  
12 urine. Patton State Hospital records notified County jail staff that  
13 Ruben suffered from hyponatremia, a condition caused by  
14 overconsumption of water. The psychiatrists treating Mr. Nunez  
15 failed to read his medical records and failed to input critical  
16 medical information in JIMS regarding Mr. Nunez's known  
17 psychiatric condition. Despite his diagnosis of hyponatremia, a  
18 nurse noted in Mr. Nunez's chart: "Informed I/P that he will seen  
19 [sic] by psych for f/u. Exercise as tolerated and *drink plenty of*  
20 *water*. I/P verbalizes understanding and agrees to plan."  
21 (Emphasis added). This nurse failed to document Mr. Nunez's  
22 medical records, leaving nearly the entire seven pages of an intake  
23 form blank.
- 24 i. In Mr. Nunez's case, one of his treating psychiatrists at the Central  
25 Jail testified that she did not know how to use JIMS to add "alerts",  
26 meaning the most critical information regarding a patient's care.  
27 She testified that she was never trained. The medical and nursing  
28 staff had failed to input critical information into the JIMS system,

1 meaning Mr. Nunez's serious psychiatric needs were not properly  
2 communicated to Jail staff.

3 j. Mr. Nunez died as a result of the Jail staff failing to communicate  
4 Mr. Nunez's condition and coordinate care. According to one of  
5 the nursing staff, the intake nurses do not have sufficient time to  
6 read medical records or to conduct a thorough intake because of  
7 the number of inmates being booked at once. The intake nurses  
8 only have sufficient time to look to whether the Jail will book he  
9 person into jail.

10 124. In 2018, Disability Rights California (DRC), the largest disability  
11 rights group in the United States, issued the findings from a study of San Diego  
12 County Jails, which reviewed mental health treatment from December 2014 to  
13 2016.

14 125. According to DRC, its experts identified several deficiencies in San  
15 Diego County's clinical referral and evaluation practices. These experts also found  
16 that San Diego County Jail inmates do not receive an adequate individualized  
17 mental health treatment plan, a violation of state law.

18 126. DRC experts found that San Diego County has lacked an effective  
19 system for custodial staff, mental health staff, and other health care staff to  
20 *communicate about an inmate's decompensating condition*, potential risk of  
21 suicide or self-harm, and mental health treatment needs.

22 127. DRC reported:

23 Our investigation found that there are a large number of  
24 San Diego County Jail inmates with significant mental  
25 health needs. With few exceptions, enhanced mental  
26 health treatment programming is provided only to those  
27 with critically acute needs. *In many cases, inmates*  
28 *remain in harsh, non-therapeutic settings without*  
*adequate treatment until their condition deteriorates.*  
*Only when they reach the point of engaging in acts of*

1           *self-harm or having an acute breakdown do they receive*  
2           *an enhanced level of care.* Such a system is cruel and  
3           counterproductive, and does not meet constitutional and  
4           legal requirements.

5           128.       DRC experts found problematic the number of inmates in mental  
6           health crisis who are not referred for placement in the PSU (Psychiatric Security  
7           Unit), where the patient can be monitored.

8           129.       DRC reported that in its investigation, a major theme that emerged  
9           was that inmates do not have timely access to adequate mental health care,  
10          including counseling, psychiatric medications, and other treatment programming.

11          130.       DRC found that access to mental health treatment remains extremely  
12          limited outside the inpatient PSUs.

13          131.       The DRC experts found a significant number of failures on the part of  
14          San Diego County Jails from intake of inmates, housing placements,  
15          communication between custodial staff and mental health staff, monitoring of the  
16          mentally ill, to coordination of care. The experts found that San Diego County has  
17          no functioning quality improvement program to improve health care by identifying  
18          problems, and by implementing and monitoring corrective actions.

19               **B. The Sheriff's Department's Pattern and Practice of Harming Inmates  
20               by Failing to Conduct Proper Cell Checks**

21          132.       The County of San Diego and Gore were made aware that deputies  
22          were not conduct proper cell checks in the following cases involving inmate deaths:

- 23               a.       In the case of Bernard Victorianne, none of the deputies conducted  
24               proper security checks, soft counts, or hard counts, which requires  
25               the deputies to scan the wrist band of each inmate. One deputy was  
26               told by an inmate that Mr. Victorianne was not breathing. This  
27               deputy kicked Mr. Victorianne; stated that Mr. Victorianne  
28               “twitched”; and left him to die in his cell. These deputies failed to  
             conduct proper checks then lied about it to investigators.

- 1           b. In Mr. Nunez’s case, a deputy saw Mr. Nunez in his cell sitting in  
2           his own vomit and urine. A nurse told this deputy to take Mr.  
3           Nunez to Medical. Despite seeing Mr. Nunez twice in this  
4           condition, this deputy failed to summon help or take Mr. Nunez to  
5           Medical as directed. Mr. Nunez died from overconsumption of  
6           water.
- 7           c. In Mr. Sisson’s case, jail deputies failed to check on Mr. Sisson for  
8           hours. Mr. Sisson later died during a drug withdrawal.
- 9           d. In Mr. NeSmith’s case, a jail deputy saw Mr. NeSmith attempting  
10          suicide, but took no action to stop Mr. NeSmith or to call for  
11          psychiatric intervention.
- 12          e. In February of 2016, Richard Boulanger hung himself in his cell.  
13          His cellmate pressed the emergency call button but no deputy came  
14          to the cell for approximately 20 minutes. A subsequent  
15          investigation revealed that one of the deputies did not break stride  
16          or look into Mr. Boulanger’s cell during a cell check. The  
17          investigation revealed that during cell checks, the deputy peered  
18          into each cell for approximately one second in violation of policy.

19           **C. The Sheriff’s Department’s Pattern and Practice of Harming Inmates**  
20           **by Failing to Investigate, Supervise, and Discipline Staff for**  
21           **Misconduct.**

22           133.       There had been a systemic failure in San Diego County to investigate  
23           incidents of medical neglect, staff misconduct, excessive force, and deaths in the  
24           Jail.

25           134.       At the time of Paul Silva’s death, Defendants County of San Diego,  
26           Lee, and Joshua were aware of a long-standing custom and practice of improper  
27           and inadequate investigations of misconduct by medical staff at the County jails;  
28           cover-ups of such misconduct; and the failure to discipline and train medical staff.

1 135. Defendant Joshua was well aware of these problems when he became  
2 the medical director. Joshua told reporters that staff would be trained to be more  
3 attentive to signs that might indicate mental distress, like the condition of an  
4 inmate's cell or whether someone was refusing meals.

5 136. Defendant Lee was well aware of these problems as evidenced by her  
6 emails to a private contractor complaining about repeated "adverse events"  
7 involving mental health patients at the Jails.

8 137. The County and its officials were well aware of the problems of the  
9 Jail staff failing to use JIMS. The Grand Jury took issue with the Jail Information  
10 Management System (JIMS), a database used for maintaining inmate records.  
11 According to jail staff who commented to jurors for the report, the staff have  
12 trouble sorting and retrieving information and the eleven-year old software was in  
13 need of an update. See [https://www.nbcsandiego.com/investigations/Grand-Jury-  
14 Report-Criticizes-San-Diego-County-Jail-Facilities-381590761.html](https://www.nbcsandiego.com/investigations/Grand-Jury-Report-Criticizes-San-Diego-County-Jail-Facilities-381590761.html)

15 138. Tommy Tucker, who suffered from a psychiatric condition, died in 2009  
16 at the hands of jail deputies due to oxygen deprivation when guards attempted to  
17 restrain him by piling on top of his back. Deputies who were involved in the use  
18 of force sat together in the supervisor's office at the Central Jail and discussed  
19 what happened before writing a report. The deputy statements were inconsistent  
20 with the video of the event and the physical evidence. Upon information and  
21 belief, none of the deputies were reprimanded. The Citizens' Law Enforcement  
22 Review Board ("CLERB") did not investigate Tommy Tucker's death.

23 139. In Mr. Victorianne's case, a supervisor prevented Homicide detectives  
24 from interviewing or obtaining statements from the deputies who last saw Mr.  
25 Victorianne alive and who had lied about their conduct.

26 140. These are just a few examples of the customs and/or policies of the  
27 Sheriff's Department which sent the message to staff that negligence, dishonesty  
28 and improprieties will be tolerated by the Department, even when a death results.



1 141. Despite well-known problems of deaths and serious injuries from  
2 improper monitoring of inmates and failure to render adequate medical care, Gore,  
3 Lee and Joshua continued to cover up their subordinates' misconduct. After the  
4 deaths of Messrs. Nishimoto, Nunez, and Moriarty, Joshua and Lee agreed with the  
5 private contractor, CPMG, that they would make documents "non-discoverable"  
6 during litigation. Joshua, Lee and the County withheld critical evidence from the  
7 families of these decedents in order to keep the misconduct of the CPMG  
8 psychiatrists a secret.

9 142. In a March 2011 letter to the sheriff, the CLERB expressed concern that  
10 the department did not have formal policies regarding when it would alert CLERB  
11 of an inmate's death, despite the County Code's endowing the board with clear  
12 oversight responsibilities. Per state law, CLERB is allowed one year to initiate an  
13 investigation. There were cases in 2009 and 2010 that the Board didn't find out  
14 about in time in order to timely begin an investigation. CLERB identified five areas  
15 in which it wanted to be included in the notification process; the Sheriff declined  
16 to initiate all of them.

17 143. "We strive to respond with professionalism and a spirit of cooperation  
18 to recommendations for improvement to the policies and procedures," Sheriff's  
19 Department Executive Manager John Madigan wrote in response. "CLERB has  
20 significantly contributed to the enhancement [of] these important documents and  
21 we appreciate the Board's insight." But, he concluded: "After due consideration,  
22 Sheriff Gore respectfully declines to modify the policies and procedures as  
23 suggested by CLERB."

24 144. In 2013, two years after Gore refused to implement changes to the  
25 policies regarding CLERB, the Department failed to notify CLERB regarding the  
26 suicide death of Dervin Bowman. The Department only turned the case over when  
27 CityBeat inquired about Mr. Bowman's death.

28



1       **D. The Sheriff’s Department’s Pattern and Practice of Harming**  
2       **Individuals by Failing to Investigate, Supervise, and Discipline Sheriff’s**  
3       **Deputies for Use of Excessive Force**

4       145.       There has been a systemic failure in San Diego County to investigate  
5 incidences of deaths caused by Sheriff’s deputies’ use of force; to discipline  
6 deputies who used unwarranted force; and to supervise and train deputies to ensure  
7 that excessive force is not used.

8       146.       At the time of Paul Silva’s death, Defendants County of San Diego,  
9 Gore, and Doe Defendants were aware of the long-standing custom and practice of  
10 inadequate investigations and failures to discipline deputies for the use of excessive  
11 force. These Defendants were aware of the following cases where deputies were  
12 alleged to have used excessive force, but took no action:

- 13       i.       In *Hayes v. County of San Diego*, 736 F.3d 1223 (9th Cir. 2013), where  
14       deputies were summoned for a welfare check and used excessive force on a  
15       man.  
16       ii.       In *Kendrick v. County of San Diego*, 2018 WL 1316618, case no. 15-cv-  
17       2615-GPC (AGS), deputies shot and killed a suicidal man.  
18       iii.       In *Maxwell v. County of San Diego*, 708 F.3d 1075 (2013), a Sheriff’s  
19       deputy shot his wife in the jaw with his service pistol and responding  
20       deputies prevented the ambulance holding the wife from leaving, which  
21       delayed her medical care and led to her death.  
22       iv.       In *S.B. v. County of San Diego*, 864 F.3d 1010, 1014 (2017), the Ninth  
23       Circuit held a jury could conclude that deputies’ used unreasonable force  
24       when they shot and killed a mentally ill man.  
25       v.       In *Mendoza v. County of San Diego*, No. 17CV1349 W (NLS), 2018 WL  
26       1185230, at \*1 (S.D. Cal. Mar. 7, 2018), a deputy drove his patrol car into  
27       plaintiff, throwing plaintiff in the air.  
28       vi.       In *Estate of Tommy Tucker v. County of San Diego*, 11-CV-0356-JLS-WVG  
      (S.D. Cal. 2011), decedent Tommy Tucker was a mentally ill inmate in the

1 San Diego Central Jail who was given conflicting commands by deputies  
2 during lockdown. After Tommy complied with one deputy's command,  
3 three deputies sprayed Tommy with OC spray; one applied a carotid hold on  
4 Tommy from behind; five deputies rushed at Tommy, "swarming" him; and  
5 then all deputies piled on top of him to apply mechanical restraints. One  
6 deputy applied a "spit sock" over Tommy's head, which was wet from the  
7 OC spray, as he lay face down in a prone position. Tommy Tucker suffered  
8 anoxic encephalopathy (brain death) due to prolonged hypoxia and cardiac  
9 arrest.

10 vii. In *A.B. v. County of San Diego*, case no. 18-CV-01541-MMA-LL (S.D. Cal.  
11 2018), on October 14, 2017, Sheriff's deputies approached Kristopher  
12 Birtcher, a mentally impaired man. Deputies repeatedly Tased Mr. Birtcher;  
13 struck and beat him; forced him to lay prone on the ground, face down, in  
14 restraints as multiples deputies pressed down on him; used a spit sock to  
15 cover his face; and ultimately killed Mr. Birtcher.

16 viii. In *Washington v. County of San Diego*, 02-CV-0143-LAB-JMA (S.D. Cal.  
17 2002), Marshawn Washington, an inmate by George Bailey, was killed by  
18 deputies. Mr. Washington had complained regarding a deputy's conduct.  
19 Deputies placed a spit sock over Mr. Washington's head; attempted to force  
20 him in a "Pro-strait Chair"; one deputy applied a carotid restraint hold to  
21 Mr. Washington's neck; and then deputies placed Mr. Washington face  
22 down on the ground and hog-tied him. Mr. Washington was forced on his  
23 belly with his wrists and ankles cuffed together behind his back. He said he  
24 could not breathe. Witnesses heard him choke and gag. Mr. Washington  
25 eventually suffocated to death.

26 ix. In *Marcial Torres v. County of San Diego*, case no. 15-CV-01151-CAB-  
27 BLM (S.D. Cal. 2015), a Sheriff's deputy repeatedly tased Marcial Torres  
28 who was unarmed. After repeated Tases, Marcial Torres lay face down on

1 the ground in handcuffs. He stopped breathing and turned blue in the face.  
2 No deputy attempted to render any aid to Mr. Torres. Based on the records  
3 and testimony of Vista Fire Department paramedics, Mr. Torres had been  
4 without a pulse anywhere from 12 to 20 minutes. Because of the length of  
5 time Mr. Torres had gone without a pulse, his body had shut down. Oxygen  
6 had stopped circulating to his brain, causing an anoxic brain injury. While  
7 comatose in the hospital, doctors amputated Mr. Torres' legs and fingers due  
8 to sepsis. While Mr. Torres regained consciousness, the anoxic brain injury  
9 affected his cognitive function. The County settled with plaintiff for  
10 \$3,000,000.

- 11 x. *Jimenez v. County of San Diego*, case no. 15-cv-02299-L-JLB (\$500,000  
12 settlement for excessive force when a deputy beat a man while he was  
13 handcuffed).
- 14 xi. *Pitt v. County of San Diego*, Case No. 3:16-cv-00515, 2017 (\$220,000  
15 settlement for false arrest).
- 16 xii. *Bush v. County of San Diego*, Case No. 15-cv-00686-L-JMA (S.D. Cal.  
17 2016) (\$225,000 settlement for police shooting of family dog after plaintiffs  
18 established liability by winning a motion for summary judgment).
- 19 xiii. *Johnson v. County of San Diego*, Case No. 14-cv-616-LAB (S.D. Cal. Feb.  
20 1, 2016) (unanimous jury verdict of excessive force and false arrest,  
21 awarding total damages of \$600,000)
- 22 xiv. *Antonio Martinez v. County of San Diego*, 37-2014-00013656-CU-CR-NC,  
23 in 2012, a \$1 million settlement in an excessive force case involving a San  
24 Diego County Sheriff's deputy and man with Down Syndrome, who was  
25 wrongfully beaten and detained.

26 147. Despite their awareness of the deficiency of their policies, Defendants  
27 County of San Diego, Gore, and Doe Defendants continued to maintain the  
28 following unconstitutional customs, practices, and policies:

- 1       i. Using excessive force, including deadly force on unarmed person who do  
2       not pose a risk of imminent death or serious bodily injury to others;
- 3       ii. Providing inadequate training regarding the use of force, including deadly  
4       force
- 5       iii. Providing inadequate training and supervision regarding the risks of  
6       asphyxiation in circumstances where deputies use force against  
7       individuals who are lying prone and face-down on their stomachs.
- 8       iv. Providing inadequate training regarding the use of force against mentally  
9       ill individuals;
- 10      v. Maintaining grossly inadequate procedures for reporting, supervising,  
11      investigating, reviewing, disciplining and controlling misconduct by  
12      County Sheriff's deputies, including the misconduct of the Defendant-  
13      deputies in this case, Defendants Deputy Charles Delacruz, Deputy  
14      Diego Lopez, Deputy Aaron Vrabel, Deputy Jorge Enciso, Deputy  
15      Tanner Sherman, Corporal Christopher Simms, and Deputy Ryan  
16      Seabron;
- 17      vi. Announcing that unjustified uses of force are "within policy," including  
18      in-custody deaths that were later determined in court to be  
19      unconstitutional;
- 20      vii. Even where in-custody deaths are determined in court to be  
21      unconstitutional, refusing to discipline, terminate, or retrain the deputies  
22      involved;
- 23      viii. Maintaining a policy of inaction and an attitude of indifference towards  
24      soaring numbers of in-custody deaths, including by failing to discipline,  
25      retrain, investigate, terminate, and recommend deputies for criminal  
26      prosecution who participate in the in-custody-death of unarmed,  
27      nonviolent, compliant, and/or potentially mentally impaired people.
- 28

1           **E. The County’s Failure to Adequately Fund CLERB and Services That**  
2           **Monitor and Assist Mentally Ill Inmates.**

3           148.       The County’s investigative body, CLERB, which has the  
4           responsibility to investigate all in-custody deaths, had just three paid employees:  
5           an executive officer, an investigator, and an administrative assistant.

6           149.       CLERB consists of eleven volunteers, who are not required to have  
7           previous special training or experience in investigations or any other relevant topics  
8           related to jail operations, Constitutional requirements, or law. CLERB does not  
9           control its budget. It cannot hire investigative staff itself, even when required to  
10          complete its work.

11          150.       CLERB members are appointed by the County Board of Supervisors.

12          151.       While CLERB has the authority to annually inspect county adult  
13          detention facilities and annually file a report of such visitations together with  
14          pertinent recommendations on issues including detention, care, custody, training  
15          and treatment of inmates, CLERB has never inspected a single jail facility in the  
16          25 years of its existence.

17          152.       By October of 2017, CLERB had 59 open in-custody death  
18          investigations, including a death going back six years.

19          153.       On November 11, 2017, CLERB announced that it was summarily  
20          dismissing 22 death cases without review. CLERB dismissed these cases based on  
21          a one-year time limitation for imposing officer discipline for misconduct. This is  
22          despite the fact that CLERB has publicly stated that “death cases and other complex  
23          investigations often take more than one year to complete.”

24          154.       The County failed to invest available state funding for mental health  
25          services, including over \$100 million of Mental Health Services Act (MHSA)  
26          funding in 2017, with an additional \$42 million in reserves.

27          155.       In June of 2016, a Grand Jury documented the County’s under-  
28          utilization of MHSA monies. The Grand Jury recommended that the County

1 “appropriate a larger percentage of MHSA funds each year in order to improve  
2 services to a larger number of seriously mentally ill and at-risk county residents.”

3 156. At the time of Paul Silva’s death in 2018, the County had failed the  
4 implement the recommended changes from the Grand Jury.

5 **V. FIRST CAUSE OF ACTION**

6 **(Arrest without Probable Cause (42 U.S.C. §1983))**

7 **[By the Estate of Paul Silva Against Defendants Murrow, Derisio, Maggi and**  
8 **Does 24-100]**

9 157. Plaintiffs reallege all prior paragraphs of this complaint and  
10 incorporate the same herein by this reference.

11 158. 42 U.S.C. § 1983 provides in part:

12 Every person who, under color of any statute, ordinance,  
13 regulation, custom, or usage of any State or Territory  
14 subjects, or causes to be subjected, any person of the  
15 United States or other person within the jurisdiction  
16 thereof to the deprivation of any rights, privileges, or  
17 immunities secured by the Constitution and laws shall be  
18 liable to the party injured in an action at law, suit at equity  
19 or other proper proceeding for redress.

20 159. Paul Silva had a firmly established right under the Fourth  
21 Amendment to be free from arrest without probable cause. Defendants Murrow,  
22 Derisio, and Maggi arrested Paul without probable cause despite the fact that he  
23 had committed no crime. All three Defendants were performing their duties as an  
24 officer for Defendant City of San Diego.

25 160. There was no basis to believe that Paul had committed a crime.

26 161. Leslie Allen’s phone call requesting the assistance of PERT was  
27 specifically identified as a “5150 – MENTAL CASE.” The computer dispatch  
28 record stated that Paul was a diagnosed schizophrenic who was not taking his  
medication, who was not drunk, and who was not on any controlled substance.

1 All indications were that Paul was acting out as a result of his failure to take his  
2 medication. The dispatch record stated this incident was a “CW – CHECK THE  
3 WELFARE.” It reflected that Ms. Allen had specifically requested the services  
4 of PERT. Rather than attempting to ascertain whether Paul needed to be  
5 hospitalized under a 5150 hold because of a mental illness, Defendants Murrow,  
6 Derisio, and Maggi unreasonably arrested Paul for being under the influence of  
7 methamphetamine.

8 162. No member of PERT responded to the scene. Defendants did not  
9 request or wait for PERT members, despite the specific request for PERT.

10 163. Derisio was specifically informed by Leslie Allen that Paul did not  
11 take street drugs; that Paul was schizophrenic; that Paul’s conduct and demeanor  
12 were the result of schizophrenia, not drug consumption; and that Paul needed to be  
13 hospitalized for mental health treatment. Leslie Allen disagreed that Paul was  
14 under the influence and asked that Paul be hospitalized.

15 164. Murrow, Maggi, and Derisio had no reason and no legal basis to  
16 arrest Paul Silva. Based on the dispatch records and the statements of Leslie  
17 Allen, Defendants knew that Paul’s behavior was symptomatic of Paul’s mental  
18 health condition and his failure to take his psychotropic medication. They knew  
19 that Paul’s behavior was not symptomatic of illicit drug use.

20 165. Defendant Maggi, as the sergeant and commanding officer on the  
21 scene, made the decision to place Paul under arrest. Defendants Murrow and  
22 Derisio were well aware that Paul’s behavior was symptomatic of Paul being off  
23 of his psychotropic medication. Despite having the opportunity to intercede,  
24 Murrow and Derisio failed to do so and allowed a schizophrenic patient to be  
25 unnecessarily and unlawfully incarcerated.

26 166. As a direct and proximate cause, Paul Silva was unlawfully and  
27 needlessly incarcerated for over 36 hours. As a result of defendants’ actions, Paul  
28 was not taken to a hospital where he could be medicated and monitored. As a



1 result of Defendants' failure to communicate Leslie's Allen's reporting that Paul  
2 was schizophrenic and that he had not used illicit drugs, the County was not made  
3 aware of the need to monitor Paul for decompensation. As a direct result of  
4 Defendants' actions, the Jail booked Paul for being under the influence of illicit  
5 substances, and not as a patient who required medication and monitoring. Denial  
6 of medical care to Paul at the Jail and the subsequent use of force was a  
7 foreseeable consequence of these Defendants' failure to take Paul to a hospital  
8 where he could be medicated.

9 **VI. SECOND CAUSE OF ACTION**

10 **(Violation of Due Process (42 U.S.C. §1983))**

11 **[By the Estate of Paul Silva Against Defendants Julio Rodriguez, Harvey**  
12 **Seeley, Cesar Ceballos, Sgt. Navarro, Laura Coyne and DOES 24-100]**

13 167. Plaintiffs reallege all prior paragraphs of this complaint and  
14 incorporate the same herein by this reference.

15 168. Incarcerated persons are entitled to confinement under humane  
16 conditions which provide for their basic human needs. A jail has a duty to provide  
17 adequate sanitation and hygienic materials. Incarcerated people are entitled to their  
18 basic human dignity.

19 169. Defendants saw Paul in a holding cell with no clean clothes, toiletries,  
20 bed, blanket, pillow or access to a shower. Each defendant who saw Paul knew  
21 that Paul was in a concrete cell with metal benches in February weather. Some of  
22 the defendants were wearing their winter jackets and knew that Paul was never  
23 given a blanket. They saw that Paul was wearing a filthy t-shirt and pants during  
24 the entire 36 hours. They saw Paul with no place to sit or lie down during those 36  
25 hours with constant bright light and noise.

26 170. Paul was not let out of his tiny cell for 29 hours. During the 36 hours  
27 of his imprisonment, Paul was only taken out of the holding cells to be moved  
28 from one cell to another. Paul was never taken to the day room. Paul was never

1 allowed to eat in the dining hall. Paul was never given any books or access to a  
2 radio or a television. Paul was never given an opportunity to use the telephone.  
3 Paul was never allowed to brush his teeth. Paul had no toilet paper for 36 hours.  
4 Paul needed help with his basic medical and sanitary needs.

5 171. Each Jail staff who saw that Paul was a “book and release” inmate did  
6 not summon help. Each supervisor made aware of Paul’s confinement did nothing  
7 to release Paul or provide for Paul’s basic needs.

8 172. Defendants ignored Paul’s needs by failing to take him to a clean and  
9 safe environment; failing to take him to medical or psychiatric observation unit;  
10 and failing to observe Paul.

11 173. Denying Paul basic sanitation, a bed and the ability to sleep and rest  
12 was punishment without legal justification. There was no legitimate governmental  
13 purpose to keeping Paul in a cold cell with no warmth and constant light and  
14 sound. There is no legitimate governmental purpose to denying a man an  
15 opportunity to sit or sleep for 36 hours.

16 174. Defendants knew that there was limited view into Paul’s cell. No one  
17 moved him into a housing unit or a unit where Paul could be watched.

18 175. Defendants left Paul in serious adverse conditions, gravely ill and in  
19 filthy conditions.

20 176. Defendants deprived the Paul of a minimal civilized measure of life's  
21 necessities.

22 177. Defendants were deliberately indifferent when they consciously  
23 disregarded the condition they observed.

24 **VII. THIRD CAUSE OF ACTION**

25 **(Deliberate Indifference to Serious Medical Needs (42 U.S.C. §1983))**  
26 **[By the Estate of Paul Silva Against Defendants Murrow, Derisio, Maggi,**  
27 **Adraneda, Cavallo, Seeley, Ceballos, Sgt. Navarro, Rodriguez, Coyne,**  
28 **Lawson, Douthitt, DelaCruz, Lopez, Vrabel, Enciso, Sherman, Simms,**  
**Seabron, Lee, Joshua, and Does 24-100]**

1 178. Plaintiffs reallege all prior paragraphs of this complaint and  
2 incorporate the same herein by this reference.

3 179. Defendants violated Paul Silva's Fourteenth Amendment right to  
4 medical care.

5 180. Defendants knew that Paul Silva faced a serious medical and mental  
6 health need.

7 181. Defendants Murrow, Derisio, and Maggi were made aware that Paul  
8 suffered from schizophrenia and that he needed to be hospitalized to receive  
9 psychiatric care. They knew they were responding to a "5150" mental health call  
10 that required a welfare check. They knew that Paul's behavior was symptomatic  
11 of mental illness and consistent with Ms. Allen's repeated statement that Paul was  
12 off of his medication.

13 182. Instead of instituting a 5150 hold to hospitalize Paul and treat his  
14 psychiatric condition, Murrow, Derisio, and Maggi arrested him and decided to  
15 book him into Central Jail for a crime Paul did not commit.

16 183. Murrow failed to adequately communicate to the Jail Staff that Paul  
17 suffered from schizophrenia and required mental health care. Murrow failed to  
18 tell Jail staff that he made contact with Paul Silva as a result of a "5150" mental  
19 health call that requested officers check the welfare of Paul Silva.

20 184. Once at the Central Jail, Paul reported to the intake nurse, Adraneda,  
21 that he suffered from schizophrenia and diabetes and was not taking his  
22 medication. Adraneda reviewed Paul's medical history in the JIMS system and  
23 verified that Paul had a history of schizophrenia. JIMS records also reflected that  
24 Paul had previously self-reported suicide attempts and Paul had reported prior  
25 psychiatric hospitalizations. Adraneda told Paul that he would schedule a  
26 psychiatric evaluation for Paul, although Paul was only a "book and release"  
27 inmate. Because Paul had self-reported as diabetic, Adraneda was required to  
28

1 arrange a medical evaluation of Paul. Adraneda failed to order any psychiatric or  
2 medical evaluation of Paul Silva. Adraneda failed to document any “alerts” in the  
3 JIMS system that highlighted that Paul suffered from schizophrenia; that Paul had  
4 previously self-reported suicide attempts; that Paul had previously been  
5 hospitalized for psychiatric conditions; and that Paul suffered from diabetes.

6 185. Given Paul’s psychiatric condition and mental health history, if Jail  
7 staff believed Paul would be released once he became “sober,” Paul should have  
8 been placed in a sobering cell to be closely monitored.

9 186. The Sheriff’s Department’s policy on sobering cells requires patients  
10 who are “intoxicated and are in need of special observation in a controlled  
11 environment” to be placed in sobering cells. Once in a sobering cell, medical  
12 staff must check on the patient every 4 hours or sooner if clinically indicated. All  
13 inmates in a sobering cell will receive a medical evaluation after 12 hours from  
14 time of placement. A placement of more than 24 hours requires a medical  
15 physician to determine if a patient should remain in the sobering cell. A  
16 psychiatric consultation is provided if needed. If a nurse believes that medical  
17 and/or mental function is declining during observation, a medical and psychiatric  
18 consultation are provided.

19 187. Instead, Jail staff failed to house Paul in an area where he could be  
20 observed and monitored. For 36-hours, Paul was moved from one temporary  
21 holding cell to another with no medical monitoring. Instead of closely monitoring  
22 Paul, defendants moved Paul from the dressout cell to the release cell, which has  
23 no video camera inside the cell. Paul remained in the temporary release cell for  
24 the last 29 hours of his life. County Defendants were deliberately indifferent to a  
25 known and serious medical need.

26 188. Defendants failed to properly communicate to other medical and  
27 security staff the necessary medical information so that Paul would receive  
28 medical attention.

1 189. Defendants Julio Rodriguez, Harvey Seeley, Sgt. Ceballos, Sgt.  
2 Navarro, Laura Coyne knew of Paul's deteriorating condition and/or personally  
3 observed Paul Silva for hours in a temporary housing cell decompensating. They  
4 knew that Paul had been living in conditions well below the minimum standard  
5 set forth by law under Title 24. They could see that as a result, Paul was  
6 increasingly agitated, disoriented, and acting irrationally. Paul was pacing for 36  
7 hours, unable to sleep, talking to himself, his shoes, the wall and nonexistent  
8 people. He was placing items under the cell door and moving them around. No  
9 one called for medical help. No one made arrangements for Paul to be housed in  
10 a cell where he could be monitored and given medical help.

11 190. These defendants above caused Paul physical and mental pain and  
12 suffering for the 36 hours before Paul's cell extraction. The Estate of Paul Silva  
13 is entitled to his pre-death pain and suffering pursuant to *Chaudhry v. City of Los*  
14 *Angeles*, 751 F.3d 1096 (9th Cir. 2014).

15 191. These defendants created the need for the extraction team to use  
16 force to remove Paul from his cell by delaying and denying Paul medical care.  
17 Causing Paul to decompensate fully by arresting him, denying him medical care  
18 and food, rest and sleep led to the extraction team being called. Had these  
19 defendants taken Paul to a hospital, rendered any care or given him his  
20 medication, Paul would have been released to his mother's care. These  
21 defendants are responsible for the foreseeable consequences of their actions,  
22 including Paul's death.

23 192. It was foreseeable that withholding medical care to a schizophrenic  
24 patient would lead to decompensation, hallucinations and agitation. It was  
25 foreseeable that withholding antipsychotic medication; denying sleep and rest for  
26 36 hours; and failing to monitor Paul Silva for his decompensation would lead to  
27 the use of increased level of force by the extraction team.

28

1       193.       Coyne, Lawson, and Douthitt, supervisory officials at the Central  
2 Jail, all saw that Paul Silva was acting in a bizarre manner and visibly distressed.  
3 Coyne had access to Paul's medical history in the Jail's JIMS system, which  
4 documented his history of schizophrenia, psychiatric problems, and diabetes.  
5 Coyne, Lawson, and Douthitt all failed to research Paul's medical history in  
6 JIMS, which documented his schizophrenia and psychiatric history. Defendant  
7 supervisors knew that Paul was a "book and release" who had been in custody for  
8 over 32 hours, who was not becoming sober, and whose condition was rapidly  
9 deteriorating. Rather than request a psychiatric evaluation, or a physician to  
10 assess Paul Silva, Defendants Coyne, Lawson, and Douthitt, who had no medical  
11 training or background, determined that Paul Silva was suffering from excited  
12 delirium and decided on a course of action involving application of unreasonable  
13 amounts of force.

14       194.       Section 1217 of Title 15 of the California Code of Regulations  
15 permits a physician to involuntarily administer psychotropic medication to an  
16 inmate when the physician determines that the inmate is a danger to himself or  
17 others by reason of mental disorder. Rather than asking a physician if  
18 psychotropic medication could be administered to Paul Silva in his jail cell,  
19 Defendants Coyne, Lawson, and Douthitt decided to extract Paul Silva, who sat  
20 alone in a locked jail cell. Their plan involved 7 armed men who deployed  
21 pepper spray water projectiles, Tasers, a body shield capable of administering  
22 electrical shock, and brute strength.

23       195.       After Coyne, Lawson, and Douthitt erroneously decided that Paul  
24 suffered from excited delirium and arranged for the Tactical Team to extract him,  
25 nurse practitioner Keri Cavallo arrived to confirm that Paul needed to be removed  
26 from his cell. Defendant Cavallo believed Paul might be suffering from a form of  
27 psychosis with which she was unfamiliar. Cavallo observed that Paul appeared  
28 frightened, unable to understand events, and was acting in an irrational manner.

1 Cavallo made no attempt to request a psychiatric evaluation to determine if Paul  
2 should be immediately admitted to the Central Jail's internal hospital, the  
3 Psychiatric Security Unit (PSU). Cavallo failed to review Paul's JIMS medical  
4 history, which stated that he suffered from schizophrenia and diabetes. Had  
5 Cavallo reviewed Paul's medical records, she would have known that Paul had  
6 not received any psychiatric or diabetic treatment. UCSD hospital records state  
7 that Paul had a blood sugar of 30 – a dangerously low level that can cause  
8 delusion and render a person unable to comprehend or respond to commands.  
9 Instead of consulting with a medical doctor or psychiatrist, and instead of  
10 reviewing Paul's medical history to discern the medical basis for his behavior,  
11 Cavallo agreed that Paul needed to be forcibly extracted from his jail cell and  
12 taken to the hospital.

13 196. Deputies Delacruz, Lopez, Vrabel, Enciso, Sherman, Simms, and  
14 Seabron, members of the Tactical Team, saw that Paul was acting in a bizarre and  
15 incomprehensible fashion, that he was uncommunicative, and appeared to not  
16 understand commands. Rather than insisting that medical and/or psychiatric aid  
17 to be provided to Paul by doctors, these Defendants prepared to unleash egregious  
18 amounts of force on a severely mentally ill man.

19 197. Defendants were deliberately indifferent to Paul Silva's serious  
20 medical need, which caused harm to the decedent, ultimately killing him.

21 198. Defendants Lee and Joshua were deliberately indifferent to Paul  
22 Silva's serious medical need by failing to properly set forth policies and  
23 procedures for proper care of inmates in medical distress.

24 199. Lee and Joshua knew that a significant number of inmates booked in  
25 Central Jail suffered from serious mental health conditions. Defendants Lee and  
26 Joshua knew that the jail staff were failing to read the patients' medical charts or  
27 that they were ignoring the information contained in the medical records. They  
28 knew that the jail staff were failing to communicate critical medical information.



1       200.       They knew that the policies they had implemented with respect to  
2 Jail staff's failure to communicate mental health conditions were grossly  
3 inadequate. They knew that their failure to implement proper policies regarding  
4 communication, including the use of JIMS, had led to disproportionately high  
5 number of deaths in San Diego County Jails, including that of Adrian Correa,  
6 Daniel Sisson, Bernard Victorianne, Ronnie Sandoval, Ruben Nunez and Heron  
7 Moriarty. They were made aware of the deficiencies in the coordination of care  
8 and communication of medical conditions by Disability Rights of California,  
9 which found that San Diego County lacked an effective system for staff to  
10 *communicate about an inmate's decompensating condition*. They were made  
11 aware of the deficiencies by CLERB which questioned the lack of communication  
12 by staff of patient's serious medical condition.

13       201.       As a direct consequence of Lee's and Joshua's failures, Paul's  
14 serious medical condition was ignored and the staff failed to communicate critical  
15 medical information. As a result of Lee's and Joshua's failures, Adraneda and  
16 Cavallo never communicated Paul's critical condition to the corrections staff;  
17 never referred Paul for diagnosis or treatment; never provided medication; never  
18 monitored Paul for his obvious symptoms of mental illness; and never reviewed  
19 Paul's medical history in JIMS. It was foreseeable that failing to implement  
20 policies regarding the failures to communicate medical conditions would lead to  
21 denial of medical care and decompensation of schizophrenic patients.

22       202.       Defendants Adraneda and Cavallo acted under the direction of  
23 Defendants Lee and Joshua, who set forth the standards, policies and procedures  
24 on treatment of inmates, including Paul Silva. Pursuant to the policies and  
25 procedures set by Defendants Lee and Joshua, Paul Silva received no medical  
26 care despite obvious signs that he was suffering from schizophrenia.

27       203.       By failing to set forth procedures on proper care of inmates,  
28 including mandates that inmates who suffer from schizophrenia be observed in

1 Medical; that they be monitored regularly by a medical doctor; that the inmate be  
2 transported to a hospital when exhibiting obvious signs of schizophrenia,  
3 Defendants Lee and Joshua were deliberately indifferent to Paul Silva's serious  
4 medical need.

5 204. As a direct and proximate result of all Defendants' deliberate  
6 indifference to Paul's serious medical need, Paul Silva experienced physical pain,  
7 severe emotional distress, and mental anguish for days, as well as loss of his life  
8 and other damages alleged herein.

9 205. The conduct alleged herein caused Paul Silva to be deprived of his  
10 civil rights that are protected under the United States Constitution which has also  
11 legally, proximately, foreseeably and actually caused Paul Silva to suffer  
12 emotional distress, pain and suffering and further damages according to proof at  
13 the time of trial.

14 206. The conduct alleged herein was done in deliberate or reckless  
15 disregard of decedent's constitutionally protected rights; justifying the award of  
16 exemplary damages against defendants in an amount according to proof at the  
17 time of trial in order to deter the defendants from engaging in similar conduct and  
18 to make an example by way of monetary punishment. Plaintiff is also entitled to  
19 attorney fees and costs of suit herein.

20 **VIII. FOURTH CAUSE OF ACTION**

21 **(Excessive Force and Failure to Intercede (42 U.S.C. §1983))**

22 **[By the Estate of Paul Silva against Defendants Coyne, Lawson, Douthitt,**  
23 **DelaCruz, Lopez, Vrabel, Enciso, Sherman, Simms, Seabron and Cavallo]**

24 207. Plaintiffs reallege all prior paragraphs of this complaint and  
25 incorporate the same herein by this reference.

26 208. Defendants committed wrongful acts which proximately caused the  
27 death of Paul Silva.  
28

1       209.       During his intake at the Central Jail, Paul was described as anxious  
2 and hyper-verbal. The Jail staff were aware that Paul suffered from schizophrenia.

3       210.       The following day, on February 21, 2018, deputies saw Paul acting  
4 erratically and paranoid, running in his cell, throwing himself to the ground and  
5 yelling incoherently. He was seen staring out the window with mouth wide open,  
6 holding his arms out pointing toward the window and walls, crawling and rolling  
7 on the floor.

8       211.       Defendants knew that Paul needed medical attention. Paul had not  
9 harmed anyone or threatened to harm anyone.

10       212.       Instead of requesting medical attention for Paul, Lawson ordered  
11 Seabron to use OC spray against Paul. Seabron pepper sprayed Paul even though  
12 Paul was visibly suffering and in distress.

13       213.       Instead of calling for a medical evaluation or psychiatric assistance,  
14 or determining whether Paul could be treated within his jail cell, Supervisory  
15 Defendants Coyne, Lawson, and Douthitt concluded that Paul was suffering from  
16 excited delirium. They decided to extract Paul from his jail cell using the 7-  
17 member Tactical Team and unreasonable force.

18       214.       Coyne, Lawson, and Douthitt called for Tactical Team (TT) to remove  
19 Paul from his cell. Paul remained non-verbal, exhibiting bizarre behavior for  
20 approximately 22 minutes while Defendants observed Paul as they waited for the  
21 Tactical Team to arrive.

22       215.       When the Tactical Team arrived, Vrabel shot Paul with water balls  
23 though he posed no threat to any person. Simms repeatedly Tasered Paul. The  
24 seven members of the Tactical Team then piled onto Paul Silva and placed  
25 downward force and pressure on his head, midsection, arms, and legs. Enciso and  
26 the other Tactical Team members pushed down on Paul's body with the shield.

27       216.       Douthitt instructed the other members to use "downward pressure  
28 with the shield, get your body weight on it."

1 217. The Tactical Team members heard Paul yell “no, don’t do it, sir.”  
2 Despite hearing his pleas, these Defendants continued to use force on Paul Silva,  
3 who was prone and helpless on the ground.

4 218. Paul’s voice became faint and unintelligible.

5 219. Paul became unresponsive.

6 220. Cavallo observed Paul exhibiting symptoms of decompensation and  
7 schizophrenia. Cavallo failed to consult with a doctor. Cavallo stood by while the  
8 extraction team used force on Paul, killing him. Cavallo was a direct participant in  
9 the use of force because she failed to intercede, having the opportunity to do so.

10 221. Paul was taken to UCSD Hospital unconscious, where he died from  
11 the injuries inflicted by Defendant Sheriff Deputies.

12 222. The acts of these Defendants as described above amounted to  
13 deliberate indifference to decedent’s Constitutional Rights.

14 223. Each of these Defendants failed to intercede to prevent the use of  
15 unreasonable and excessive force on Paul Silva. The failure of each Defendant to  
16 intercede to prevent the use of unreasonable force by each other caused Paul Silva  
17 to be deprived of his rights under the United States Constitution, which legally,  
18 proximately, foreseeably, and actually caused Alex Martin to suffer emotion  
19 distress, pain and suffering, and, ultimately, death.

20 224. As a direct and proximate result of the unlawful acts, excessive force,  
21 unlawful seizure and recklessness described above, decedent Paul Silva suffered  
22 severe injuries and loss of his life. His estate is entitled to general, compensatory,  
23 and punitive damages in an amount to be proven at trial.

24  
25 **IX. FIFTH CAUSE OF ACTION**  
26 **(Wrongful Death (42 U.S.C. §1983))**

27 **[By the Estate of Paul Silva against Defendants Murrow, Derisio, Maggi,**  
28 **Adraneda, Cavallo, Rodriguez, Coyne, Lawson, Douthitt, DelaCruz, Lopez,**  
**Vrabel, Enciso, Sherman, Simms, Seabron, and Does 24-100]**

1 225. Plaintiffs reallege all prior paragraphs of this complaint and  
2 incorporate the same herein by this reference.

3 226. Defendants committed wrongful acts which proximately caused the  
4 death of Paul Silva. Defendants were deliberately indifferent to Paul Silva's  
5 serious medical needs, health and safety; they violated Paul Silva's civil rights; and  
6 they falsely arrested him and used excessive and unnecessary force, all causing the  
7 untimely and wrongful death of Paul Silva.

8 227. Defendants saw Paul Silva in medical and psychiatric distress but  
9 failed to render aid, call for a doctor, or transport him to the hospital.

10 228. Defendants deprived Paul Silva of his rights under the Fourteenth  
11 Amendment to the United States Constitution in denying critical medical care and  
12 in using excessive force.

13 229. Defendants deprived Paul Silva of his rights under the Fourteenth  
14 Amendment to the United States Constitution by failing to implement policies and  
15 by failing to train and supervise the Jail staff on coordination of care; providing  
16 critical medical care; and communicating critical medical conditions and needs.

17 230. These wrongful acts were done with a deliberate indifference to the  
18 safety and welfare of Paul Silva.

19 231. The failure to render critical medical care proximately caused not only  
20 Paul Silva's pre-death pain and suffering, but the use of force, which caused Paul's  
21 death. But for the failure to render medical care, Paul Silva would not have fully  
22 decompensated. Without medical care, it was foreseeable that Paul would  
23 experience a psychotic break, unable to communicate and follow orders by the  
24 extraction team.

25 232. The conduct alleged herein violated Paul Silva's rights alleged above  
26 thereby resulting in a deprivation of Plaintiffs' rights alleged above which has  
27 legally, proximately, foreseeably and actually caused Plaintiff to suffer emotional  
28

1 distress, pain and suffering, and further general and special damages according to  
2 proof at the time of trial.

3  
4 **X. SIXTH CAUSE OF ACTION**

**(Right of Association (42 U.S.C. §1983))**

5 **[By Plaintiffs Manuel Silva and Leslie Allen against Murrow, Derisio, Maggi,**  
6 **Adraneda, Cavallo, Rodriguez, Coyne, Lawson, Douthitt, DelaCruz, Lopez,**  
7 **Vrabel, Enciso, Sherman, Simms, Seabron, and Does 24-100]**

8 233. Plaintiffs reallege all prior paragraphs of this complaint and  
9 incorporate the same herein by this reference.

10 234. Defendants deprived Paul Silva of his rights under the United States  
11 Constitution to be free denial of medical care and denial of due process.

12 235. The aforementioned acts and/or omissions of Defendants in being  
13 deliberately indifferent to serious medical needs, health and safety; violating Paul  
14 Silva's civil rights; falsely arresting him and using excessive and unnecessary force  
15 caused the untimely and wrongful death of Paul Silva, and deprived Plaintiffs  
16 Manuel Silva and Leslie Allen of their liberty interest in the parent-child  
17 relationship in violation of their substantive due process rights as defined by the  
18 First and Fourteenth Amendments to the United States Constitution.

19 236. There was no legitimate penological interest in failing to communicate  
20 critical medical information and denying access to medical care to an inmate in  
21 obvious medical distress. Defendants' actions shock the conscience.

22 237. The deprivation of the rights alleged above has destroyed the  
23 Constitutional rights of Paul Silva's parents, Manuel Silva and Leslie Allen, to the  
24 society and companionship of their son which is protected by the substantive due  
25 process clause of the Fourteenth Amendment.

26 238. The conduct alleged herein violated Paul Silva's rights alleged above  
27 thereby resulting in a deprivation of Plaintiffs' rights alleged above which has  
28 legally, proximately, foreseeably and actually caused Plaintiffs to suffer emotional

1 distress, pain and suffering, and further damages according to proof at the time of  
2 trial.

3 **XI. SEVENTH CAUSE OF ACTION**

4 **(Failure to Properly Train (42 U.S.C. § 1983))**

5 **[By the Estate of Paul Silva against Zimmerman, Maggi, Gore, Lee, Joshua,**  
6 **O'Brien, Coyne, Lawson, Douthitt, and Supervisory Doe Defendants 24-100]**

7 239. Plaintiff realleges all prior paragraphs of this complaint and  
8 incorporates the same herein by this reference.

9 240. Zimmerman and Maggi failed to properly train defendants Murrow  
10 and Derisio in the performance of their duties. They failed to properly train officers  
11 on how to deal with a call made to PERT for assistance with the mentally ill. They  
12 failed to properly train Murrow and Derisio on how to properly deal with citizens  
13 in mental health crisis. They failed to properly train officers on how to distinguish  
14 mental illness from signs of substance abuse. They failed to train officers on the  
15 necessity of providing hospitalization and treatment for citizens in crisis instead of  
16 incarceration. They failed to properly train officers on arresting and charging the  
17 mentally ill citizens with crimes based on no evidence of a crime. They failed to  
18 properly train their officers on arrests without probable cause.

19 241. Zimmerman and Maggi failed to properly train their employees with  
20 regard to the need to communicate critical medical information to jails that would  
21 house their patients. They were aware of the need to train their employees given  
22 that dealing with the mentally ill is a recurring situation for the San Diego Police  
23 Department. The Department received over 30,000 calls for "5150" alone over a  
24 three-year period. The need for this training was obvious.

25 242. As a direct consequence of the failure of Defendants to properly train  
26 their officers, Paul Silva was falsely arrested and incarcerated. As a consequence  
27 of the failure to train, Murrow failed to communicate critical medical information.  
28 As a result of that unlawful arrest and failure to render medical care, Paul Silva



1 suffered physical and emotional pain and suffering during the 36 hours of  
2 incarceration.

3 243. As a result of the Defendant Zimmerman's and Maggi's failures to  
4 train their officers, Paul's medical condition was not properly communicated to the  
5 Jail staff, which resulted in Paul Silva's decompensation and the extraction team  
6 being called. Paul Silva's death was a foreseeable consequence of Defendants'  
7 failures.

8 244. Officials of the San Diego Sheriff's Department, acting under color of  
9 law, have subjected decedent Paul Silva and other persons similarly situated to a  
10 pattern of conduct consisting of continuing, widespread and persistent pattern of  
11 unconstitutional misconduct.

12 245. Defendants Gore, Lee, and Joshua have failed to maintain adequate  
13 and proper training necessary to educate deputies and medical staff as to the  
14 Constitutional rights of inmates; to prevent the consistent and systematic failure to  
15 provide medical care; to prevent placement of inmates with serious medical and  
16 psychiatric needs in cells where the inmate would be denied medical monitoring  
17 and basic necessities, such as food, bed, and blankets.

18 246. There has been an official policy of acquiescence in the wrongful  
19 conduct. Despite repeated Constitutional violations, Gore, Lee, and Joshua failed  
20 to train nurses and medical staff on the necessary coordination of care of inmates  
21 suffering from serious medical conditions; failed to train nurses and medical staff  
22 about the necessity of documenting medical and psychiatric alerts to ensure  
23 seriously ill inmates are placed in appropriate cells, or housed in appropriate  
24 locations, where they are properly monitored by trained staff; and they failed to  
25 implement policies and procedures with respect to proper training on these matters.

26 247. Gore, Lee, and Joshua failed to train medical staff and nurses on  
27 reading critical information on medical charts, documenting alerts or bringing  
28

1 attention to serious medical and/or psychiatric conditions, and communicating such  
2 sensitive and critical information to ensure continuity of care.

3 248. Defendant Gore failed to properly train his deputies regarding the  
4 performance of proper cell checks, despite his specific knowledge that his  
5 subordinates had failed to conduct proper cell checks in multiple instances of  
6 inmate deaths or injuries.

7 249. Despite their knowledge of previous instances of wrongful deaths in  
8 the jails as a result of the failure to communicate critical medical conditions,  
9 Defendants failed to properly train or retrain their deputies and medical staff to  
10 prevent deaths of inmates. It was foreseeable that the failure to train would lead to  
11 the denial of critical medical care resulting in Paul Silva's decompensation and  
12 psychosis. It was foreseeable that a delusional and agitated patient would be taken  
13 out of the cell by the extraction team using force. These Defendants' failure to  
14 train led to Paul's pain and suffering during the 36 hours of his incarceration  
15 without medical care and to his death.

16 250. Under CHMA's/CCMG's contract with the San Diego Sheriff's  
17 Department, Mark O'Brien, as president and CEO, was responsible for training and  
18 supervising nurse practitioner Keri Cavallo. O'Brien had a responsibility to ensure  
19 Cavallo had sufficient training to evaluate and treat inmate-patients in a  
20 correctional setting. O'Brien had a duty to ensure Cavallo was properly trained  
21 about her responsibilities at the Central Jail, including her responsibility in  
22 evaluating and treating mentally ill inmate-patients and the policies and protocols  
23 at the Central Jail regarding treatment of mentally-ill patients. O'Brien had a duty  
24 to train Cavallo about the ability to contact a Liberty Healthcare psychiatrist after-  
25 hours in the event of an emergency. O'Brien had the obligation to train Cavallo  
26 about admission into the Psychiatric Security Unit (PSU) where inmate-patients  
27 could be involuntarily medicated.

28

1 251. As a direct result of O'Brien's failure to train, Cavallo failed to  
2 recognize obvious symptoms of schizophrenia and failed to consult with a  
3 psychiatrist. As a direct result, Cavallo advised the corrections staff that Paul was  
4 suffering from excited delirium from drug use without ever looking at Paul's  
5 medical history. As a direct result, Cavallo stood by while the extraction team used  
6 force on Paul, killing him.

7 252. Gore, Coyne, Lawson, and Douthitt had a responsibility to properly  
8 train deputies about the appropriate use of force on mentally ill inmates.  
9 Defendants failed to train deputies about the need to seek professional medical  
10 assessments of mentally ill inmates in a correctional setting; about the need to  
11 provide medical aid to an inmate in distress; failed to train deputies regarding the  
12 inability of mentally ill inmates to understand or respond to officer commands; and  
13 failed to train deputies regarding the obligation to treat mentally ill inmates fairly  
14 and humanely. This was despite the fact that booking or housing mentally ill  
15 inmates was a recurring situation at the Jails.

16 253. The failure of all supervisory defendants to promulgate or maintain  
17 constitutionally adequate training was done with deliberate indifference to the  
18 rights of Paul Silva and others in his position.

19 254. As a direct consequence of the failure of Defendants to properly train  
20 their officers and medical staff, Paul Silva suffered unconstitutional treatment and  
21 inhumane conditions during his 36-hour detention.

22 255. As a result, decedent Paul Silva suffered physical and psychological  
23 injuries and death.

24 **XII. EIGHTH CAUSE OF ACTION**

25 **(Failure to Properly Supervise and Discipline (42 U.S.C. §1983))**

26 **[By the Estate of Paul Silva against Zimmerman, Maggi, Gore, Lee, Joshua,**  
27 **Coyne, Lawson, Douthitt, O'Brien, and Supervisory Doe Defendants 24-100]**

28

1       256. Plaintiff realleges all prior paragraphs of this complaint and  
2 incorporates the same herein by this reference.

3       257. Defendants Zimmerman and Maggi failed to properly supervise and  
4 discipline defendant Murrow and Derisio in the performance of their duties in  
5 responding to 5150 mental health calls that request welfare checks of individuals  
6 who suffer from psychiatric conditions; in evaluating mentally ill citizens who  
7 require hospitalization and treatment; and in making false arrests.

8       258. These Defendants failed to properly supervise their employees with  
9 regard to the need to communicate critical medical information to jails that would  
10 house their patient/arrestee.

11       259. As a result of the Defendants' historical failure to properly supervise  
12 and discipline their employees, Defendants Murrow and Derisio were deliberately  
13 indifferent to the serious medical needs of Plaintiff.

14       260. All defendants failed to supervise their subordinates so that  
15 persons living with mental illness will have access to and be referred to programs  
16 at the appropriate level of service and no person will be hospitalized or incarcerated  
17 unnecessarily. All defendants failed to supervise their subordinates so that they  
18 contribute to the well-being of individuals with mental illness by actively and  
19 compassionately assisting individuals in crisis who come to the attention of law  
20 enforcement to access appropriate services and to optimize outcomes through on-  
21 scene assessments and referrals.

22       261. All Defendants failed to properly supervise their subordinates  
23 regarding the need to communicate critical medical information and the need to  
24 provide adequate care to individuals suffering from serious psychiatric and medical  
25 conditions. As a result, police officers, deputies and medical care providers denied  
26 care to Paul Silva.

27  
28

1       262. Defendants Gore, Lee, and Joshua failed to provide adequate  
2 supervision and discipline to the medical staff who are required to render medical  
3 care that meet the standards of the Constitution.

4       263. Defendants Gore, Lee, and Joshua failed to properly supervise,  
5 monitor, and discipline medical and correctional staff at the Central Jail regarding  
6 housing placements for inmates with known, documented, and/or obvious medical  
7 and psychiatric needs. Defendants failed to supervise jail staff regarding placement  
8 of inmates with serious medical needs in appropriate housing to ensure regular  
9 monitoring of such medically fragile individuals.

10       264. Defendants Gore, Lee, and Joshua failed to promulgate and enforce  
11 adequate policies and procedures related to misconduct and the violation of  
12 citizens' civil rights by deputies and medical staff.

13       265. Defendants Gore, Lee, and Joshua have a widespread history of  
14 ratifying employee misconduct by failing to conduct appropriate investigations.

15       266. Defendants Coyne, Lawson, and Douthitt failed to supervise their  
16 deputies in the use of force against Paul Silva, a mentally ill person in obvious  
17 medical distress.

18       267. Defendant O'Brien was aware of the history of deaths of inmates at  
19 the Central Jail related to the failure to provide adequate medical care. O'Brien  
20 was aware of previous inmate deaths caused by the failure of contractors and  
21 contract medical staff to provide medical and psychiatric care to inmates with  
22 serious medical and psychiatric needs. O'Brien was aware of the need to closely  
23 monitor and supervise Defendant Cavallo, a new nurse practitioner, and to ensure  
24 that Cavallo understood her responsibilities and job function in a correctional  
25 setting.

26       268. Defendants were aware of previous instances of untimely and  
27 wrongful deaths in the San Diego County Jails related to the use of force and  
28

1 inadequate provision of medical care. They failed to properly supervise and  
2 discipline their employees or agents.

3 269. Defendants Gore, Lee, Joshua, Coyne, Lawson, and Douthitt refused  
4 to investigate misconduct and/or took no remedial steps or action against deputies  
5 and medical staff.

6 270. Upon information and belief, supervising officers were made aware of  
7 the misconduct or witnessed the Constitutional violations committed by the  
8 deputies and medical staff but failed to supervise or discipline them.

9 271. Defendants condoned and acquiesced in the abusive behavior of their  
10 subordinates by refusing to retrain them, discipline them, or correct their abusive  
11 behavior.

12 272. Defendants were, or should have been, aware that the policy regarding  
13 supervision and discipline of staff who violated the civil rights of inmates or  
14 citizens was so inadequate that it was obvious that a failure to correct it would result  
15 in further incidents of dangerous and lawless conduct perpetrated by their  
16 subordinates.

17 273. As a result of all Defendants' historical failure to properly supervise  
18 and discipline deputies, Defendants were deliberately indifferent to the needs of  
19 Plaintiff. The failure to supervise and discipline was the moving force behind the  
20 misconduct of the deputies, the denial of medical care on the Plaintiff, and the  
21 resulting pain and suffering and death.

22  
23 **XIII. NINTH CAUSE OF ACTION**

**(Failure to Properly Investigate (42 U.S.C. §1983))**

24 **[By the Estate of Paul Silva against Zimmerman, Gore, Lee, Joshua, Coyne,**  
25 **Lawson, and Douthitt]**

26 274. Plaintiff realleges all prior paragraphs of this complaint and  
27 incorporates the same herein by this reference.  
28

1       275.       Defendants maintained a longstanding pattern of failing to properly  
2 investigate misconduct.

3       276.       Upon information and belief, Defendant Zimmerman maintained a *de*  
4 *facto* policy of failing to adequately investigate instances of Constitutional  
5 violations, including wrongful arrests.

6       277.       Upon information and belief, all Defendant Zimmerman maintained a  
7 *de facto* policy of not obtaining accurate and timely reports from witnesses and  
8 staff alleged to have been involved in misconduct or witnessed misconduct.

9       278.       Upon information and belief, Defendant Gore maintained a *de facto*  
10 policy of allowing homicide investigators to intimidate witnesses; to ask leading  
11 questions, suggesting the answers; and to summarize the interviews of inmates in  
12 their investigation files in a manner that distort the actual recorded statements of  
13 witnesses.

14       279.       Upon information and belief, Defendants Gore, Lee, and Joshua gave  
15 families of inmates limited information regarding the deaths of their loved ones.  
16 On one occasion, they waited 1½ years to provide information on how an inmate  
17 died. In another case, the family found out the facts of their son's death from  
18 reading reports of CLERB made publicly available.

19       280.       Defendants Gore, Lee, Joshua, Coyne, Lawson, and Douthitt  
20 historically and systematically engaged in a pattern of failure to properly  
21 investigate misconduct and dishonesty of deputies and medical staff.

22       281.       The longstanding pattern of failing to properly investigate staff  
23 misconduct led to the actions or inactions of the deputies and medical staff who  
24 denied medical care to Paul Silva. Defendants' pattern of failing to investigate  
25 created a culture of unconstitutional acts and acts that violate the Jail's own policies  
26 and procedures.

27       282.       Defendant Gore was personally aware of these failures but took no  
28 action to prevent harm to inmates, including Paul Silva.



1 283. Defendants Lee and Joshua failed to properly investigate the  
2 misconduct of the medical staff despite a history of medical neglect and preventable  
3 deaths in the San Diego jails. These defendants covered up for the actions of their  
4 subordinates instead of investigating their misconduct.

5 284. Defendants Coyne, Lawson, and Douthitt failed to properly  
6 investigate the misconduct of correctional staff despite a history of excessive use  
7 of force against inmates.

8 285. The individual defendants in this case knew that their actions would  
9 not be investigated and that they would not be disciplined for their actions.

10 286. The systemic failures by all defendants to properly investigate led to  
11 the misconduct of the police officers, deputies and medical staff in this case.

12 287. As a result of all Defendants' historical failure to properly investigate,  
13 Defendants were deliberately indifferent to the needs of Plaintiff Paul Silva. The  
14 failure to investigate was the moving force behind the denial of medical care; and  
15 cruel and unusual punishment on the decedent Paul Silva; the denial of access to  
16 warmth, sleep, rest, shower and basic hygiene; and the resulting pain and suffering  
17 and death.

18 **XIV. TENTH CAUSE OF ACTION**

19 **(*Monell* Municipal Liability – Failure to Train (42 U.S.C. §1983))**

20 **[By all Plaintiffs Against Defendants the City of San Diego and the County of**  
21 **San Diego]**

22 288. Plaintiffs reallege all prior paragraphs of this complaint and  
23 incorporate the same herein by this reference.

24 **A. City of San Diego's Failure to Train**

25 289. The training policies of Defendant City of San Diego ("CITY") were  
26 not adequate to train its officers to handle the usual and recurring situations with  
27 which the officers must deal.  
28

1 290. Defendant CITY knew contact with the mentally ill was a frequent  
2 and recurring situation for the San Diego Police Department. SDPD received over  
3 30,000 calls classified as “5150” during a three-year period. The need for training  
4 officers on how to respond to “5150” calls related to mentally ill individuals was  
5 obvious.

6 291. The training policies of Defendant CITY were not adequate to train  
7 its officers to handle the usual and recurring situations with which they must deal,  
8 including responding to calls involving mentally ill people; responding to calls  
9 requesting hospitalization of mentally ill persons; responding to calls and  
10 interacting with people who display symptoms of mental illness; recognizing the  
11 indicators of mental illness; appropriately assessing the needs of mentally ill  
12 persons; and protecting the rights of mentally ill persons to be free from  
13 unreasonable seizures of their persons. Defendant CITY did not train its officers  
14 to refrain from using field sobriety tests on mentally ill patients who were incapable  
15 of passing such tests. The CITY failed to train its officers that use of field sobriety  
16 tests on mentally ill patients would consistently result in such persons failing these  
17 tests. Additionally, the CITY’s training policies do not conform to nationally  
18 accepted standards in police practices.

19 292. Upon information and belief, Defendants Maggi, Murrow, and Derisio  
20 received no training, or minimal training, regarding assessment of the needs of  
21 mentally ill persons who require hospitalization and medication, not incarceration.  
22 Defendants received no training on how to properly assess mentally ill persons to  
23 divert them towards treatment; instead, Defendants assumed such persons were  
24 under the influence of controlled substances and placed mentally ill individuals in  
25 jail.

26 293. The CITY was deliberately indifferent to the known or obvious  
27 consequences of its failure to train its police officers adequately. The CITY knew  
28 its failure to train adequately its officers made it highly predictable that its police

1 officers would engage in conduct that would deprive persons such as Paul Silva of  
2 his rights.

3 294. Paul Silva had a right to be free from unlawful arrests and illegal  
4 seizures of his person. He had a right to psychiatric care for his serious medical  
5 need. Plaintiffs Leslie Allen and Manuel Silva had a right to the society and  
6 companionship of their son, Paul Silva.

7 295. The failure of the CITY to provide adequate training caused the  
8 deprivation of these aforementioned rights of Plaintiffs by Maggi, Murrow, and  
9 Derisio; that is, the CITY's failure to train is so closely related to the deprivation  
10 of the plaintiffs' rights as to be the moving force that caused the ultimate injury.

11 296. By reason of the aforementioned acts and omissions, Plaintiffs have  
12 suffered loss of the love, companionship, comfort, care, society, training, guidance,  
13 and past and future support of Paul Silva. The aforementioned acts and omissions  
14 also caused Paul Silva's pain and suffering, loss of life, loss of enjoyment of life,  
15 and death.

16 **B. County of San Diego's Failures to Train**

17 297. The training policies of Defendant County of San Diego (COUNTY)  
18 were not adequate to train its deputies and medical staff to handle the usual and  
19 recurring situations with which they must deal.

20 298. Defendant COUNTY knew contact with the mentally ill was a  
21 frequent and recurring situation for the Central Jail.

22 299. San Diego Central Jail (SDCJ) is the largest mental health facility in  
23 the County. The sixth floor houses a PSU, with 180 beds dedicated to inmates with  
24 serious mental health needs. About 30% of the County's approximately 6,000  
25 inmates are on prescribed psychotropic medication. Providing housing, bedding,  
26 and basic toiletries to inmates is a recurring situation that occurs daily at the  
27 County's jails.

28 300. The training policies of Defendant COUNTY were not adequate to train

1 its medical staff to handle the usual and recurring situations with which they must  
2 deal, including: (1) adequately communicating inmates' serious mental health  
3 needs to ensure coordination of care and continuity of care; and (2) documenting  
4 and inputting "alerts" in the Jail's JIMS system to ensure inmates' serious mental  
5 health needs were adequately flagged and highlighted so care could be timely  
6 provided.

7 301. The training policies of Defendant COUNTY were not adequate to  
8 train its correctional staff to handle the usual and recurring situations with which  
9 they must deal, including: (1) conducting proper cell checks to observe and monitor  
10 medically fragile or vulnerable inmates; and (2) seeking immediate medical and  
11 psychiatric care for inmates in obvious distress.

12 302. Upon information and belief, Defendants Adraneda and Cavallo  
13 received no training on how to adequately communicate an inmate's serious mental  
14 health needs to ensure provision and coordination of care; these Defendants  
15 received no training on how to review JIMS' alert system to communicate an  
16 inmate's serious mental health needs, or understand the needs of vulnerable inmate-  
17 patients.

18 303. Upon information and belief, Defendants Coyne, Lawson, Douthitt,  
19 Rodriguez, Delacruz, Lopez, Vrabel, Enciso, Sherman, Simms, Seaborn, Seeley,  
20 Ceballos, and Navarro received no training on how to identify obvious symptoms  
21 of psychiatric distress; to approach such persons in distress; to communicate with  
22 such persons; and to seek assistance for persons in psychiatric distress to avoid the  
23 use of unreasonable force.

24 304. The COUNTY was deliberately indifferent to the known or obvious  
25 consequences of its failure to train its medical and correctional staff regarding  
26 treatment of mentally ill persons. The COUNTY knew its failure to train  
27 adequately its medical and correctional staff made it highly predictable that its jail  
28

1 staff would engage in conduct that would deprive persons such as Paul Silva of his  
2 rights.

3 305. Plaintiff Paul Silva had a right to receive consistent and coordinated  
4 medical care for his schizophrenia. Because jail medical staff knew, or should have  
5 known, he suffered from schizophrenia, he had a right to continuity of care for his  
6 serious psychiatric need, and a right to be observed and monitored through proper  
7 cell checks. Paul Silva, a medically fragile inmate, had a right to be free from the  
8 use of excessive and unreasonable force. Plaintiffs Leslie Allen and Manuel Silva  
9 had a right to the society and companionship of their son, Paul Silva.

10 306. The failure of the COUNTY to provide adequate training on medical  
11 care and use of force caused the deprivation of the aforementioned rights of  
12 Plaintiffs by Defendants Adraneda, Cavallo, Coyne, Lawson, Douthitt, Rodriguez,  
13 Delacruz, Lopez, Vrabel, Enciso, Sherman, Simms, Seaborn, Seeley, Ceballos, and  
14 Navarro; that is, the COUNTY's failure to train is so closely related to the  
15 deprivation of the Plaintiffs' rights as to be the moving force that caused the  
16 ultimate injury.

17 307. By reason of the aforementioned acts and omissions, Plaintiffs have  
18 suffered loss of the love, companionship, comfort, care, society, training, guidance,  
19 and past and future support of Paul Silva. The aforementioned acts and omissions  
20 also caused Paul Silva's pain and suffering, loss of life, loss of enjoyment of life,  
21 and death.

22 **XV. ELEVENTH CAUSE OF ACTION**

23 ***Monell* Municipal Liability – Unconstitutional Custom, Practice, or Policy (42**  
24 **U.S.C. §1983)**

25 **[By all Plaintiffs Against Defendants the City of San Diego and the County of**  
26 **San Diego]**

27 308. Plaintiffs reallege all prior paragraphs of this complaint and  
28 incorporate the same herein by this reference.

1 309. Defendants Maggi, Murrow, and Derisio acted pursuant to an  
2 expressly adopted policy, or a longstanding practice or custom of Defendant CITY.

3 310. Defendants Adraneda, Cavallo, Coyne, Lawson, Douthitt, Rodriguez,  
4 Delacruz, Lopez, Vrabel, Enciso, Sherman, Simms, Seaborn, Seeley, Ceballos, and  
5 Navarro acted pursuant to an expressly adopted policy, or a longstanding practice  
6 or custom of Defendant COUNTY.

7 311. On information and belief, Defendants Maggi, Murrow, and Derisio  
8 were not disciplined, reprimanded, retrained, suspended, or otherwise penalized in  
9 connection with Paul Silva's death.

10 312. On information and belief, Defendants Adraneda, Cavallo, Coyne,  
11 Lawson, Douthitt, Rodriguez, Delacruz, Lopez, Vrabel, Enciso, Sherman, Simms,  
12 Seaborn, Seeley, Ceballos, and Navarro were not disciplined, reprimanded,  
13 retrained, suspended, or otherwise penalized in connection with Paul Silva's death.

14 313. Defendant CITY, together with other CITY policymakers and  
15 supervisors, maintained the following unconstitutional customs, practices, and  
16 policies:

- 17 a. Falsely arresting citizens, including those who need  
18 medical or psychiatric help;
- 19 b. Denying medical care to the mentally ill;
- 20 c. Inadequately supervising, training, controlling, assigning,  
21 and disciplining CITY officers, including Maggi, Murrow,  
22 and Derisio; and
- 23 d. Maintaining grossly inadequate procedures for reporting,  
24 supervising, investigating, reviewing, disciplining, and  
25 controlling misconduct by CITY officers, including Maggi,  
26 Murrow, and Derisio.

27 314. The collective inaction and callous indifference of San Diego Police  
28 Department officers caused Paul Silva to be denied hospitalization for treatment of

1 his psychiatric condition, despite repeated requests for hospitalization by Leslie  
2 Allen, and caused Paul to be incarcerated for a crime he did not commit.

3 315. Defendant COUNTY, together with other COUNTY policymakers  
4 and supervisors, maintained the following unconstitutional customs, practices, and  
5 policies:

- 6 a. Using excessive force on mentally ill individuals who do not  
7 pose a risk of imminent death or serious bodily injury to  
8 themselves or others;
- 9 b. Providing inadequate training regarding the use of force,  
10 including deadly force;
- 11 c. Inadequately supervising, training, controlling, assigning,  
12 and disciplining COUNTY jail personnel and deputies,  
13 including Defendants Adraneda, Cavallo, Coyne, Lawson,  
14 Douthitt, Rodriguez, Delacruz, Lopez, Vrabel, Enciso,  
15 Sherman, Simms, Seaborn, Seeley, Ceballos, and Navarro;
- 16 d. Maintaining grossly inadequate procedures for reporting,  
17 supervising, investigating, reviewing, disciplining, and  
18 controlling misconduct by COUNTY jail personnel and  
19 deputies, including Defendants Adraneda, Cavallo, Coyne,  
20 Lawson, Douthitt, Rodriguez, Delacruz, Lopez, Vrabel,  
21 Enciso, Sherman, Simms, Seaborn, Seeley, Ceballos, and  
22 Navarro; and
- 23 e. Maintaining a policy of inaction and an attitude of  
24 indifference towards soaring numbers of in-custody deaths,  
25 including by failing to discipline, retrain, investigate, and  
26 terminate deputies and medical staff who cause the in-  
27 custody-death of unarmed, nonviolent, compliant, and/or  
28 potentially mentally ill people. This creates a culture of



1 lawlessness where medical and correctional staff are free to  
2 act with impunity and thus continue to violate inmates'  
3 Constitutional rights.

- 4 f. There were longstanding and systemic deficiencies in San  
5 Diego jails' treatment to inmates. Deficiencies included  
6 improper cell checks, inadequate medical staffing, lack of  
7 required training on screening, diagnosis and treatment of  
8 medical and psychiatric conditions, lack of communication  
9 of necessary and critical medical information among staff,  
10 and non-compliant medical policies and procedures.
- 11 g. These deficiencies included allowing the use of unlawful  
12 and unnecessary force and failing to investigate and  
13 discipline deputies for the use of such force. There was a  
14 custom and practice of resorting to use of force on mentally  
15 ill patient/inmates who needed psychiatric help, not use of  
16 force.
- 17 h. There was a custom and practice of not properly  
18 documenting medical and psychiatric alerts to ensure  
19 inmates with serious medical and psychiatric needs are  
20 housed in appropriate locations or cells where they are  
21 monitored.
- 22 i. There was a custom and practice of failing to communicate  
23 the medical needs of inmates between the medical staff and  
24 deputies.
- 25 j. There was a custom and practice of not properly checking  
26 on the welfare of inmates, even those inmates known to have  
27 serious physical or psychiatric needs.
- 28

1 k. There was a custom and practice of failing to conduct proper  
2 cell checks as required by County's own written policies.

3 316. The collective inaction and indifference of Sheriff's Department jail  
4 medical staff and deputies caused Paul Silva to be denied appropriate placement in  
5 a sobering cell; denied Paul Silva placement in a cell where he could receive  
6 medical attention, food, rest, and bedding; denied provision of medical and  
7 psychiatric care to Paul Silva when he exhibited obvious signs of psychiatric  
8 distress; and caused Paul to be moved from temporary holding cell to temporary  
9 holding cell without being released or medically assessed to determine the source  
10 of his deteriorating condition.

11 317. There was a custom and practice of not properly funding, utilizing,  
12 and requesting the specialized services of PERT.

13 318. Defendants, the City of San Diego and the County of San Diego, failed  
14 to set forth any policies or conduct any self-evaluation of procedures and training  
15 under the Americans with Disability Act and the Rehabilitation Act for its  
16 personnel about how to handle encounters with persons who have mental illness or  
17 another disability.

18 319. County of San Diego Defendants maintained a *de facto* policy of  
19 failing to notify CLERB of in-custody deaths.

20 320. County of San Diego Defendants maintained a *de facto* policy of  
21 failing to adequately fund CLERB; properly staff CLERB; to properly train  
22 CLERB on how to conduct proper investigations; and to allow summary dismissal  
23 of in-custody deaths without any investigation.

24 321. County of San Diego Defendants maintained a *de facto* policy of  
25 failing to investigate in-custody deaths by CLERB.

26 322. The unlawful and illegal conduct of Defendant deprived Paul Silva of  
27 the rights, privileges and immunities secured to him by the Constitutions of the  
28 United States.

1 323. By reason of the aforementioned acts and omissions, Plaintiffs have  
2 suffered loss of the love, companionship, comfort, care, society, training, guidance,  
3 and past and future support of Paul Silva. The aforementioned acts and omissions  
4 also caused Paul Silva's pain and suffering, loss of life, loss of enjoyment of life,  
5 and death. As a direct, proximate and foreseeable result, Plaintiff suffered damages  
6 in an amount according to proof at the time of trial.

7 **XVI. TWELFTH CAUSE OF ACTION**

8 **(Wrongful Death– CCP §377.60 *et seq.*)**

9 **[By Plaintiffs Leslie Allen and Manuel Silva against All Defendants]**

10 324. Plaintiffs reallege all prior paragraphs of this complaint and  
11 incorporate the same herein.

12 325. Plaintiffs allege all California state law claims as basis for state law  
13 wrongful death cause of action and incorporate later torts by reference.

14 326. Defendants committed wrongful acts which proximately caused the  
15 death of Paul Silva. Specifically, Defendants deprived Paul Silva of his rights  
16 under the United States Constitution to be free from the punishment without due  
17 process and cruel and unusual punishment.

18 327. Defendants failed to provide Paul medical and psychiatric assistance  
19 when he was in obvious distress. They arrested Paul for a crime he did not commit  
20 and punished him with inhumane conditions of confinement and the excessive use  
21 of force.

22 328. These acts resulted in the death of Paul Silva.

23 329. The City of San Diego, County of San Diego, Tri-City/CHMA/CCMG  
24 are responsible for the acts of employees and agents under the theory of *respondeat*  
25 *superior*.

26 330. The wrongful acts alleged above has destroyed the relationship  
27 between Plaintiffs and Paul Silva and has legally, proximately, foreseeably and  
28 actually caused severe emotional damages, including the loss of society,

1 companionship, emotional distress, and further economic and non-economic  
2 damages according to proof at the time of trial.

3  
4 **XVII. THIRTEENTH CAUSE OF ACTION**  
5 **(Negligence)**  
6 **[By Estate of Paul Silva against All Defendants]**

7 331. Plaintiffs reallege all prior paragraphs of this complaint and  
8 incorporates the same herein by this reference.

9 332. Defendants had a duty to Paul Silva to act with ordinary care and  
10 prudence so as not to cause harm or injury to another.

11 333. In evaluating, assessing and handling Paul Silva's medical condition,  
12 Defendants failed to comply with professional and legal standards.

13 334. Defendants improperly, negligently, wrongfully, and recklessly  
14 subjected Paul Silva to arrest for a criminal charge instead of taking him to a mental  
15 health care facility.

16 335. Defendants failed to provide PERT clinicians qualified to assess, treat,  
17 and/or care for a mentally ill patient.

18 336. Defendants improperly, negligently, wrongfully, and recklessly failed  
19 to provide necessary medical documentation and information to San Diego Central  
20 Jail regarding Paul's serious medical need.

21 337. Defendants improperly, negligently, wrongfully, and recklessly failed  
22 properly document's serious medical and psychiatric condition; failed to  
23 communicate to the other jail staff regarding the need to monitor; failed to house  
24 Paul in an area where he would be medically monitored; failed to provide basic  
25 humane jail housing; and failed to provide any medical care for a life-threatening  
26 condition.

27 338. Defendants improperly, negligently, wrongfully, and recklessly failed  
28 to take any action to monitor Paul Silva despite his obvious symptoms of a serious  
illness. They failed to conduct proper cell checks to monitor his well-being. They

1 placed him in a cell for 29 hours in a cell with no video camera after they were  
2 made aware that Paul's condition was deteriorating.

3 339. Defendants improperly, negligently, wrongfully, and recklessly failed  
4 to render medical care to Paul Silva who was in obvious physical distress and in  
5 acute need of psychiatric care.

6 340. Defendants improperly, negligently, wrongfully, and recklessly failed  
7 to transport Paul Silva to a psychiatric care facility and instead booked him in jail  
8 for a crime Paul did not commit.

9 341. Defendants improperly, negligently, wrongfully, and recklessly failed  
10 to take any action to summon help or transport Paul Silva to the hospital despite  
11 their knowledge that he needed medical assistance.

12 342. Defendants improperly, negligently, wrongfully, and recklessly used  
13 excessive and unreasonable force against Paul Silva while he was in medical and  
14 psychiatric distress and unable to understand his circumstance and situation.

15 343. Defendants Zimmerman, Gore, Lee, Joshua and CHMA/CCMG  
16 improperly, negligently, wrongfully, and recklessly failed to set forth policies  
17 regarding medical treatment of inmates suffering from serious mental health  
18 conditions, including schizophrenia.

19 344. Defendants Zimmerman, Gore, Lee, and Joshua improperly,  
20 negligently, wrongfully, and recklessly failed to set forth policies regarding proper  
21 screening, evaluation, housing, monitoring, treatment, and transportation of  
22 inmates suffering from a serious medical condition.

23 345. Defendants County of San Diego and City of San Diego improperly,  
24 negligently, wrongfully, and recklessly failed to conduct any self-evaluation of  
25 procedures and training under the Americans with Disability Act and the  
26 Rehabilitation Act for its personnel about how to handle encounters with persons  
27 who have mental illness or another disability.

28

1 346. Defendants improperly, negligently, wrongfully, and recklessly failed  
2 to conduct any self-evaluation of procedures and training under the Americans with  
3 Disability Act and the Rehabilitation Act for its personnel about how to handle  
4 protocols for patients who suffer from schizophrenia.

5 347. Defendants Tri-City/CHMA/CCMG failed to properly train,  
6 supervise, and monitor its employee, Keri Cavallo, in the performance of her duties  
7 at the Central Jail.

8 348. By engaging in the acts alleged herein, Defendants failed to act with  
9 ordinary care and breached their duty of care owed to Paul Silva.

10 349. The City of San Diego, County of San Diego, and Tri-  
11 City/CHMA/CCMG are responsible for the acts of their employees and agents  
12 under the theory of *respondeat superior*.

13 350. Plaintiffs are informed and believe that Defendants, the City of San  
14 Diego, the County of San Diego, Gore, Lee, Joshua, Tri-City/CHMA/CCMG,  
15 Coyne, Lawson, and Douthitt maintained policies, practices and procedures that  
16 allowed for and encouraged the denial of care which ultimately caused the death of  
17 Paul Silva. These policies, practices and procedures include without limitation  
18 Defendants' training procedures and practices with respect to supervision of the  
19 officers and policies and procedures with regard to providing necessary medical  
20 attention.

21 351. By engaging in the acts alleged herein, all Defendants failed to act  
22 with ordinary care and breached their duty of care owed to plaintiffs.

23 352. As a direct and proximate result of the Defendants' negligent conduct  
24 as herein described, Paul Silva suffered physically and mentally in the amount to  
25 be determined at the time of trial.

26 353. As a further proximate result of the Defendants' negligent conduct,  
27 Paul Silva died.

28

1 354. As a further proximate result of the Defendants' negligent conduct,  
2 Plaintiffs Manuel Silva and Leslie Allen have lost their son and suffered great  
3 emotional and mental harm in the amount to be determined at the time of trial.

4 355. The conduct of the Defendants also amounts to oppression, fraud or  
5 malice within the meaning of Civil Code Section 3294 et seq. and punitive damages  
6 should be assessed against each defendant for the purpose of punishment and for  
7 the sake of example.

8 **XVIII. FOURTEENTH CAUSE OF ACTION**

9 **(Violation of Cal. Civ. Code § 51)**

10 **[By the Estate of Paul Silva against Cavallo, O'Brien, CHMA, and CCMG]**

11 356. Plaintiffs reallege all prior paragraphs of this complaint and  
12 incorporates the same herein by this reference.

13 357. Pursuant to the Unruh Civil Rights Act, all persons within the  
14 jurisdiction of this state are free and equal, and no matter what their sex, race, color,  
15 religion, ancestry, national origin, disability, medical condition, genetic  
16 information, marital status, sexual orientation, citizenship, primary language, or  
17 immigration status are entitled to the full and equal accommodations, advantages,  
18 facilities, privileges, or services in all business establishments of every kind  
19 whatsoever.

20 358. Defendants violated the Unruh Act by denying Paul Silva the full and  
21 equal accommodations, advantages, facilities, privileges or services as other  
22 citizens who do not suffer from his disability.

23 359. Paul Silva was experiencing a medical emergency and required  
24 assistance by medical care professionals. Paul Silva was denied these services on  
25 the basis of his disability.

26 360. Paul Silva required the accommodations and services provided to all  
27 inmates, which was a proper and accurate assessment of his medical and psychiatric  
28 conditions. Paul Silva required the accommodations and services of a proper



1 medical assessment in a correctional setting to ensure that force would not be  
2 unreasonably used against him. Defendants denied Paul Silva these services on the  
3 basis of his disability.

4 361. As a direct and proximate result of Defendants' actions, as alleged  
5 herein, Plaintiff was injured as set forth above and is entitled to damages, including  
6 compensatory and punitive damages, in an amount to be proven at trial and in  
7 excess of the jurisdictional amount required by this Court.

8 362. In conducting herself as alleged herein, Cavallo acted within the  
9 course and scope of her employment with CHMA/CCMG. Thus, CHMA/CCMG  
10 is responsible for her conduct.

11 363. In doing the foregoing wrongful acts, Defendants acted in reckless and  
12 callous disregard for Plaintiffs' constitutional rights. The wrongful acts, and each  
13 of them, were willful, oppressive, fraudulent and malicious, thus warranting the  
14 imposition of punitive damages against each individual Defendant in an amount  
15 adequate to punish the wrongdoers and deter future misconduct.

16 **XIX. FIFTEENTH CAUSE OF ACTION**

17 **(Violation of Cal. Civ. Code § 52.1)**

18 **[By the Estate of Paul Silva against County of San Diego, City of San**  
19 **Diego, Murrow, Derisio, Maggi, Coyne, Lawson, Douthitt, DelaCruz, Lopez,**  
20 **Vrabel, Enciso, Sherman, Simms, Seabron, and DOES]**

21 364. Plaintiffs reallege all prior paragraphs of this complaint and  
22 incorporates the same herein by this reference.

23 365. Defendants interfered by threats, intimidation, or coercion, with the  
24 exercise or enjoyment by Paul Silva of rights secured by the Constitution or laws  
25 of the United States.

26 366. The Fourth and Fourteenth Amendments to the U.S. Constitution, and  
27 Article I, section 13 of the California Constitution, guarantee (a) an individual's  
28

1 right to be free from excessive force and (b) parents' rights to the companionship  
2 of their child.

3 367. Paul Silva had a Constitutional right not to be arrested without  
4 probable cause. Murrow, Derisio, and Maggi arrested Paul through the use of  
5 intimidation and coercion by accusing him of being under the influence of a  
6 controlled substance when he was not.

7 368. California Civil Code section 43 confers a right to be secure in one's  
8 bodily integrity from assault and excessive force. By engaging in the acts alleged  
9 above, Defendants denied those rights to Plaintiff, thus giving rise to claims for  
10 damages pursuant to California Civil Code section 52.1.

11 369. As a direct and proximate result of Defendants' actions, as alleged  
12 herein, Plaintiff was injured as set forth above and is entitled to damages, including  
13 compensatory and punitive damages, in an amount to be proven at trial and in  
14 excess of the jurisdictional amount required by this Court.

15 370. In conducting himself as alleged herein, Defendants were acting  
16 within the course and scope of their employment with Defendants City of San  
17 Diego and County of San Diego. Thus, the City and the County are responsible for  
18 Defendants' actions.

19 371. In doing the foregoing wrongful acts, Defendants acted in reckless and  
20 callous disregard for Plaintiffs' constitutional rights. The wrongful acts, and each  
21 of them, were willful, oppressive, fraudulent and malicious, thus warranting the  
22 imposition of punitive damages against each individual Defendant in an amount  
23 adequate to punish the wrongdoers and deter future misconduct.  
24

25 **XX. SIXTEENTH CAUSE OF ACTION**  
26 **(Violation of the Americans With Disability Act of 1990**  
27 **42 U.S.C. 12101, *et seq.*)**

28 **[By the Estate of Paul Silva against the City of San Diego and County of San  
Diego]**

1 372. Plaintiffs reallege all prior paragraphs of this complaint and  
2 incorporates the same herein by this reference.

3 373. Pursuant to 42 U.S.C. § 12132, “Subject to the provisions of this title,  
4 no qualified individual with a disability shall, by reason of such disability, be  
5 excluded from participation in or be denied the benefits of the services, programs,  
6 or activities of a public entity, or be subjected to discrimination by any such entity.”

7 374. Under Title II of the Americans with Disability Act, public entities are  
8 required to make reasonable modifications to avoid discrimination on the basis of  
9 disability. The ADA sets an affirmative requirement to act appropriately with  
10 respect to prisoners with mental disabilities.

11 375. ADA creates an affirmative duty in some circumstances to provide  
12 special, preferred treatment, or “reasonable accommodation.”

13 376. Facially neutral policies may violate the ADA when such policies  
14 unduly burden disabled persons, even when such policies are consistently enforced.

15 377. Discrimination includes a defendant's failure to make reasonable  
16 accommodations to the needs of a disabled person based on his mental health.  
17 These accommodations include training on how to deal with the mentally ill,  
18 specialized training of jail staff, heightened level of medical care, and diligent  
19 surveillance.

20 378. Paul Silva was a disabled individual suffering from a mental  
21 impairment that substantially limited one or more major life activities. Paul Silva  
22 was a “qualified individual with a disability” for purposes of the Americans with  
23 Disabilities Act and the Rehabilitation Act.

24 379. The City of San Diego and the County of San Diego are “public  
25 entities” for purposes of the Americans with Disabilities Act and the Rehabilitation  
26 Act.

27 380. A person has a disability if he/she has a physical or mental impairment  
28 that substantially limits one or more major life activities, a record of such

1 impairment, or is regarded as having impairment. It was well documented that Paul  
2 Silva was diagnosed with schizophrenia and he was unable to care for himself.

3 381. Defendants denied Paul Silva benefits of the services, programs or  
4 activities of the City of San Diego and the San Diego County Jail because of his  
5 disability and subjected him to discrimination.

6 382. Defendants failed to make reasonable accommodations to Paul Silva's  
7 medical needs based on his mental health. The failure to provide critical medical  
8 information was a denial of the services program or activity based on his disability

9 383. Defendants denied Paul Silva benefits of the services, programs or  
10 activities including a transfer to a mental health facility, which is the services,  
11 programs or activities they provide.

12 384. Defendant CITY denied Paul medical treatment by failing to take Paul  
13 to the hospital. CITY employees assumed Paul's symptoms of schizophrenia were  
14 symptoms of drug use. SDPD officers administered a field sobriety test that a  
15 schizophrenic patient cannot pass. Officers administered a test where Paul had to  
16 determine when 30 seconds had passed and administered a test in which Paul was  
17 required to move his eyes to follow an object without moving his face. Mentally  
18 ill patients such as Paul cannot pass these tests. Knowing that the call was for a  
19 "5150," SDPD officers administered a test that Paul was certain to fail. These  
20 officers then failed to take Paul to a hospital, thereby failing to accommodate Paul's  
21 disability, and denying him a service, benefit, or program.

22 385. Defendant COUNTY failed to make reasonable accommodations to  
23 meet Paul Silva's basic needs. COUNTY denied Paul any housing in the jail by  
24 keeping him in temporary holding cells in violation of State law. COUNTY denied  
25 Paul access to showers, bedding, and hygienic items (*e.g.* toothbrush, toilet paper,  
26 and soap).

27 386. COUNTY failed to make reasonable accommodations to meet Paul  
28 Silva's mental health needs. COUNTY failed to provide Paul anti-psychotic

1 medication, or any other treatment for schizophrenia. COUNTY ignored Paul  
2 Silva's signs of obvious medical distress.

3 387. There was an outright denial of services when Paul was exhibiting  
4 obvious symptoms of medical distress. This demonstrates that Defendants were  
5 discriminating against Paul Silva because of his disability.

6 388. Defendants were deliberately indifferent to Paul Silva's serious  
7 medical condition. Defendants had actual knowledge of the substantial risk of  
8 harm to Paul Silva from his serious diagnosed condition and they responded with  
9 deliberate indifference by failing to communicate or document his condition;  
10 failing to place him in Medical where he could be watched; and failing to provide  
11 him medical care when Paul was in medical distress.

12 389. The regulations promulgated by the Department of Justice to  
13 implement Part A of Title II of the ADA require each government entity to conduct  
14 a self-evaluation of its programs and services (or the lack thereof) related to persons  
15 with disabilities:

16 (a) A public entity shall, within one year of the  
17 effective date of this part [that is, by January 26, 1993],  
18 evaluate its current services, policies, and practices, and  
19 the effects thereof, that do not or may not meet the  
20 requirements of this part and, to the extent modification of  
21 any such services, policies, and practices is required, the  
22 public entity shall proceed to make the necessary  
23 modifications.

24 (b) A public entity shall provide an opportunity to  
25 interested persons, including individuals with disabilities  
26 or organizations representing individuals with disabilities,  
27 to participate in the self-evaluation process by submitting  
28 comments.

1 390. Defendants failed to conduct any self-evaluation of procedures and  
2 training for its personnel about how to handle encounters with persons who have  
3 mental illness or another disability.

4 391. Defendants failed to conduct any self-evaluation of procedures and  
5 training for its personnel about how to handle communication with jails regarding  
6 schizophrenia.

7 392. Defendants violated Paul Silva’s clearly established rights under the  
8 ADA with deliberate indifference.

9 393. The violation of Paul Silva’s rights resulted from a municipal policy  
10 or custom adopted or maintained with deliberate indifference.

11 394. As a direct and proximate result of the Defendants’ conduct as herein  
12 described, Paul Silva suffered damages in the amount to be determined at the time  
13 of trial.

14 **XXI. SEVENTEENTH CAUSE OF ACTION**  
15 **(Violation of the Rehabilitation Act 29 U.S.C. § 794(a))**  
16 **[By the Estate of Paul Silva against the City of San Diego and the County of**  
17 **San Diego]**

18 395. Plaintiffs reallege all prior paragraphs of this complaint and  
19 incorporates the same herein by this reference.

20 396. The Rehabilitation Act of 1973 (“Section 504”) states in pertinent part,  
21 provides that “No otherwise qualified individual with a disability in the United  
22 States . . . shall, solely by reason of her or his disability, be excluded from the  
23 participation in, be denied the benefits of, or be subjected to discrimination under  
24 any program or activity receiving Federal financial assistance . . .” 29 U.S.C. §  
25 794(a).

26 397. Defendants the City of San Diego and the County of San Diego are  
27 programs that receive federal financial assistance as defined in 29 U.S.C. § 794(b).

28

1 398. Paul Silva was a "qualified individual with a disability" under the  
2 Rehabilitation Act.

3 399. Defendants violated the Rehabilitation Act by failing to make  
4 reasonable accommodations to the needs of Paul Silva, a disabled person. It was a  
5 reasonable accommodation to transfer a schizophrenic patient to a mental health  
6 facility where he could receive necessary services.

7 400. Employees of Defendant City of San Diego were deliberately  
8 indifferent to Paul Silva's serious medical condition. They failed to consider  
9 obvious symptoms of Paul Silva's mental health condition when they transferred  
10 Paul to a jail instead of a hospital.

11 401. Defendant City of San Diego failed to communicate critical medical  
12 information to the San Diego Central Jail.

13 402. Instead of providing Paul Silva with adequate medical services and  
14 fair treatment, Defendants the City of San Diego and the County of San Diego  
15 refused to provide him with medical and psychiatric care as his condition  
16 deteriorated.

17 403. Defendant the County of San Diego failed to accommodate Paul Silva  
18 with the services and programs available to mental health patients. There were  
19 services readily available to Paul Silva, which was a placement in a mental health  
20 hospital or a unit within the Central Jail where mental health care was available.  
21 Defendant the County of San Diego failed to house Paul Silva in the PSU, where  
22 Paul could be monitored and medicated.

23 404. Defendants knew of the substantial risk of harm to Paul Silva from his  
24 serious, diagnosed condition and they responded with deliberate indifference by  
25 failing to communicate or document his condition; failing to place him in Medical  
26 where he could be watched; and failing to provide him medical care when Paul was  
27 in medical distress.

28



1 405. Defendants violated the Rehabilitation Act by failing to conduct any  
2 self-evaluation of procedures and training for its personnel about how to handle  
3 communications with jails regarding patients who have mental illness or another  
4 disability.

5 406. Defendants violated the Rehabilitation Act by failing to conduct any  
6 self-evaluation of procedures and training for its personnel about how to handle  
7 encounters with persons who have mental illness or another disability.

8 407. As a direct and proximate result of the Defendants' conduct as herein  
9 described, Paul Silva suffered damages in the amount to be determined at the time  
10 of trial.

11 **WHEREFORE**, Plaintiffs pray as follows:

- 12 1. For general and special damages according to proof at the time of trial;
- 13 2. For attorneys' fees and costs of suit and interest incurred herein;
- 14 3. For punitive damages; and
- 15 4. Any other relief this court deems just and proper.

16  
17 **DEMAND FOR A JURY TRIAL**

18 Pursuant to Rule 38 of the Federal Rules of Civil Procedure and the Seventh  
19 Amendment to the Constitution, Plaintiffs hereby demand a jury trial of this action.

20  
21 Respectfully Submitted,

22 **IREDALE AND YOO, APC**

23 Dated: August 9, 2019

*s/ Grace Jun*

*s/ Julia Yoo*

\_\_\_\_\_  
EUGENE IREDALE

JULIA YOO

GRACE JUN

Attorney for Plaintiffs

THE ESTATE OF PAUL SILVA by and  
through its successor-in-interest, MANUEL  
SILVA, and LESLIE ALLEN